

**PROPOSED DEVELOPMENT OF A HOUSE AT BLACKBIRD CLOSE,
EAST OF PETERBOROUGH ROAD, CROWLAND, PE6 0BF**
FLOOD RISK ASSESSMENT



View of site looking east

S M Hemmings B Sc C Eng MICE MIWEM,
13 Lea Gardens
Peterborough
PE3 6BY

This flood risk assessment has been prepared solely to support the planning application for a development of a house at Blackbird Close, Crowland. The author has made every effort to provide an accurate assessment of the flood risk but accepts no liability should the information be found to be incorrect or incomplete, or if it is used for any other purposes other than for which it was originally commissioned.

Introduction

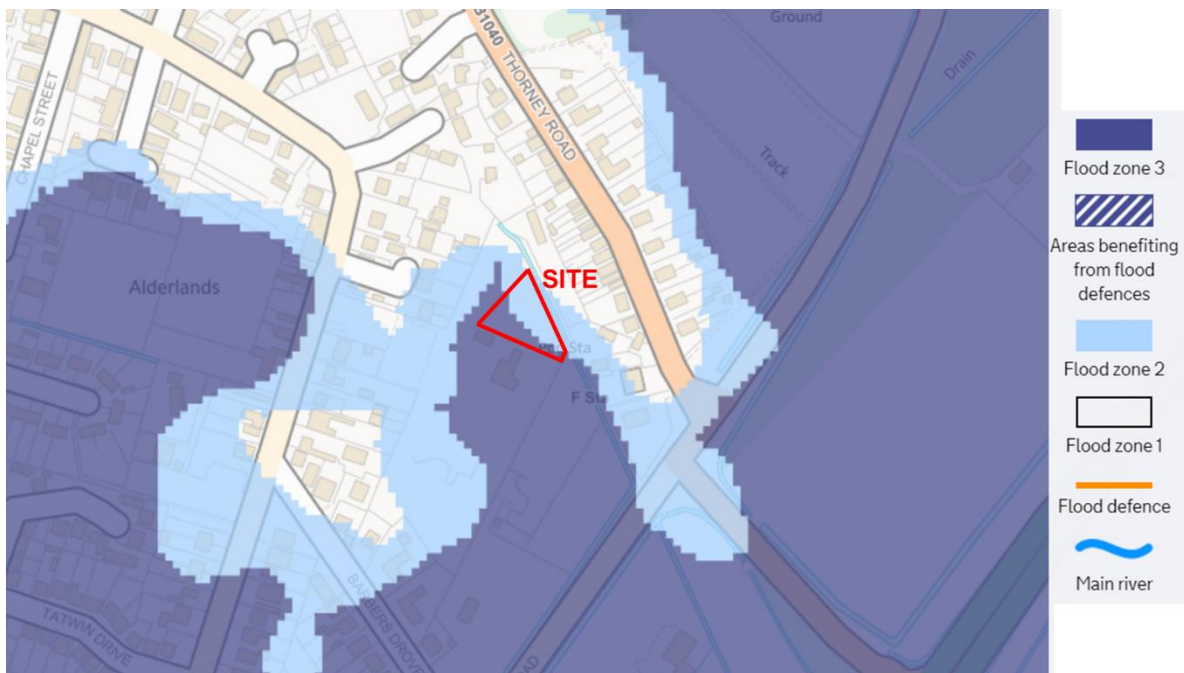
A planning application has been submitted to South Holland District Council (reference no H02-0292-21) for the development of one detached house and garage on the northern part of Blackbird Close, which is a new development east of Peterborough Road in Crowland, Peterborough. Planning permission was granted in 2018 for two large houses on the site (reference nos H02-0774-18 and H02-0775-18). A flood risk assessment was written for these two properties dated 11th August 2018. This proposed development is located immediately north of the northern house on the site.

The site of the proposed development is within Flood Zone 2 and 3 as shown on the Environment Agency's Flood Zone map.

The Planning Application requires a flood risk assessment to be carried out as specified in the Practice Guidance to the National Planning Policy Framework Development and Flood Risk. The site is within a defended area as specified on the South Holland District Council's Strategic Flood Risk Assessment (SHDC SFRA) map and is located in the North Level Internal Drainage Board District.

Environment Agency (EA) Flood Zones

The map below is taken from the Environment agency website and shows the flood zones in this area.



It can be seen that that the southern part of the site is in Flood Zone 3, and a larger part on the northern end of the site is in flood zone 2.

Application Site

The National Grid Reference of the site is 524240 309730.

The position and extent of the site is shown on the plan at the end of this document.

All of the site is within a defended area and is not in the functional flood plain and therefore the part within flood zone 3 can be designated to be within Flood Zone 3(a) as defined in Table 1 of the Technical Guidance.

Applying the flood risk vulnerability classification in Table 2 of the Guidance, a development consisting of dwelling houses is classified as “more vulnerable”.

Table 3 of the Guidance is shown on the next page:

<u>Flood Zones</u>	<u>Flood Risk Vulnerability Classification</u>				
	Essential infrastructure	Highly vulnerable	More vulnerable	Less vulnerable	Water compatible
Zone 1	✓	✓	✓	✓	✓
Zone 2	✓	Exception Test required	✓	✓	✓
Zone 3a †	Exception Test required †	X	Exception Test required	✓	✓
Zone 3b *	Exception Test required *	X	X	X	✓*

Therefore it can be seen that as part of the site is within Flood Zone 3(a), the sequential and the exception test must be considered for “More vulnerable” development.

Sequential Test

The aim of the Sequential Test, as set out in the Planning Practice Guidance, is to ensure that a sequential approach is followed to steer new development to areas with the lowest probability of flooding. The flood zones as defined in the Strategic Flood Risk Assessment for the area provide the basis for applying the Test. The aim is to steer new development to Flood Zone 1 (areas with a low probability of river or sea flooding). Where there are no reasonably available sites in Flood Zone 1, local planning authorities in their decision making should take into account the flood risk vulnerability of land uses and consider reasonably available sites in Flood Zone 2 (areas with a medium probability of river or sea flooding), applying the Exception Test if required. Only where there are no reasonably available sites in Flood Zones 1 or 2 should the suitability of sites in Flood Zone 3 (areas with a high probability of river or sea flooding) be considered, taking into account the flood risk vulnerability of land uses and applying the Exception Test if required.

As can be seen the site of this development is within flood zones 2 and 3. There are areas of Crowland that are within flood zone 1, but there are no sites in these areas which are available for the type of development that is proposed. Most available sites in the Crowland area are within flood zone 3 and therefore this site can be considered to be appropriate.

The safety of the development will be delivered by ensuring the floor level of the proposed new dwelling is above the predicted residual flood levels for this area in a 1 in 200 year tidal or 1 in 100 year fluvial event in 2115.

The South Holland District Council Core Strategy states that there is a limited number of sites outside the town of Spalding available for residential development. The site of this development can be considered an ideal site within an existing residential area. There is a requirement for further land to be brought forward and used for residential development to enable the Council to meet the RSS and Structure Plan requirement for 2021.

Therefore I consider that the sequential test has been passed.

Exception Test

The Sequential Test has demonstrated that it is not possible, consistent with wider sustainability objectives, for the development to be located in zones with a lower probability of flooding. Therefore the Exception Test must be applied and for this to be passed:

- It must be demonstrated that the development provides wider sustainability benefits to the community that outweigh flood risks, informed by the Strategic Flood Risk Assessment; and
- A site-specific flood risk assessment must demonstrate that the development will be safe for its lifetime taking into account of the vulnerability of its users, without increasing flood risk elsewhere, and where possible will reduce flood risk overall.

Both parts of this test must be satisfied in order for the development to be considered appropriate in terms of flood risk. There must be robust evidence in support of every part of the test.

The first section will be demonstrated by the Supporting Planning Statement and compliance with South Holland District Council's planning policies.

This flood risk assessment will demonstrate that the development will be safe for its lifetime and it will not increase flood risk elsewhere.

Strategic Flood Risk Assessment

Consultants have produced a Strategic Flood Risk Assessment (SFRA) for the South Holland District Council (SHDC). This document provides details of the flood risk in the Council's area. Reference to the maps in this document give the following information for the flood risk and hazard at the site.

The maps illustrate the actual flood hazard for the 1% fluvial event and 0.5% tidal event.

For the present day	Depth of flooding ... zero
	Extent of flooding .. Low or medium flood probability

Peak Velocity Nil

For year 2115

Depth of flooding ... zero

Extent of flooding.... Low or medium flood probability

Peak Velocity Nil

The maps showing the residual flood hazard were revised in the 2016 update of the South Holland District Council Strategic Flood Risk Assessment which can be found on the website of the South East Lincolnshire Joint Planning Committee. The hazards are as follows for the 1% fluvial or 0.5% tidal event probability:

For the present day

Depth of flooding ... 0 – 250mm

Extent of flooding .. High

Hazard rating..... Less than 0.75 (Low hazard)

Peak Velocity .. 0 – 0.3 metres/second

For the year 2115

Depth of flooding ... 250mm – 500mm

Extent of flooding .. High

Hazard rating..... 0.75 – 1.25 (Danger for some)

Peak Velocity .. 0 – 0.3 metres/second

Figure 16 of the general maps show that the site is not within the rapid inundation zone for the present day and 2115.

Maximum flood level and bank levels in the tidal section of the River Welland

Tables in the SFRA show the following details of the defence bank on the east side of the tidal section of the River Welland north of the A16 road bridge and 15.3km north of the development site, between chainage 19.8km and 20.8km.

	2007	2055	2115
Peak 1 in 200 year extreme tide level	5.98m OD	6.31m OD	7.12m OD
Peak 1 in 1,000 year extreme tide level	6.27m OD	6.60m OD	7.41m OD

With an average defence crest level between 7.80 and 7.90 m OD the freeboards are as follows:

	2007	2055	2115
Peak 1 in 200 year freeboard	1870mm	1540mm	730mm
Peak 1 in 1,000 year freeboard	1580mm	1250mm	440mm

Tables in the SFRA show the following details for the defence bank on the east side of the fluvial section of the River Welland at chainage 13.0 km.

	2007	2115
Peak 1 in 100 year flood level	4.93m OD	4.96m OD
Peak 1 in 1,000 year flood level	4.96m OD	4.97m OD

The bank levels on this section are 6.35m OD. Therefore it can be seen there is a minimum freeboard of 1300mm to the predicted design maximum levels in 2115.

Existing Flood Alleviation Measures

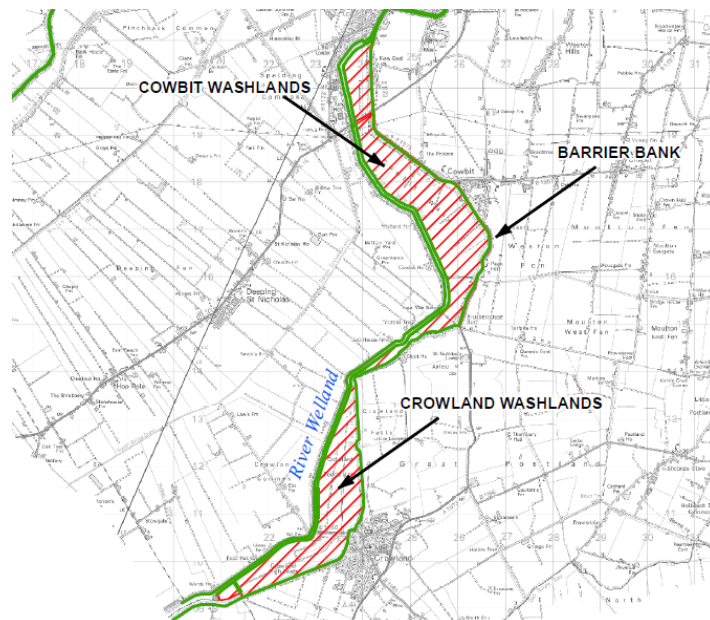
The site is within a defended flood plain, as defined in Appendix 1 of the Environment Agency's "Policy and Practice for the Protection of Flood Plains", which is considered to be passive until such time that a flood greater than the defences can withstand occurs. The likelihood of flooding occurring due to overtopping or failures of the defences is considered to be very low.

The site is located approximately 15.3 km south of the tidal section of the River Welland, which has a tidal defence bank which is maintained by the Environment Agency.

The site is located approximately 770 metres east of the bank of the Crowland Washes.

The internal watercourses in the area are maintained by North Level IDB.

The section of the River Welland from south of Crowland to the southern outskirts of Spalding has two washlands located on the east side of the River, called Crowland Washlands and Cowbit Washlands. These areas are designed to alleviate very high flows in the River Welland. When the water level in the River Welland reaches a level of approximately 5.00m OD large syphons are activated which discharge excess water onto the Washes. The Barrier Bank is located on the east side of the Washes to contain the water in the Washlands and is the main flood defence bank on the east side of the river.



Existing Ground Levels

A topographical survey was carried out in 2015 for the whole site shown edged in red on the plan on page 13 of this report. A sample of the levels were taken from that survey and these are the levels shown on the plan. The area now proposed for the

development of a third house is shown on the plan, and it can be seen that the general level of this plot is approximately 1.65m ODN. There are lower levels adjacent to the north eastern boundary alongside the IDB drain, which are outside the area where the house will be located.

Potential Sources of Flooding

The potential sources of flooding to the site are:-

1. Failure or overtopping of the Barrier Bank
2. High water levels in IDB drainage channels.
3. Localised flooding in the area.

1. Overtopping of the Barrier Bank.

The Barrier Bank is the eastern bank of the Crowland Washes. The Washes are only flooded in extreme conditions (around 1 in 50 years) and are used the rest of the time as agricultural land. There are two syphons which operate automatically to allow water to flood on to the Washes and alleviate high water levels in the River Welland. When this occurs the level of water in the washes will quickly rise to approaching 5.00m OD.

If a breach occurred in the Barrier Bank in this scenario then flood water would flow eastwards towards the development site.

The predicted flood levels in the updated SFRA map of the Crowland area are the consequence of a possible breach in the banks of the Welland or the Barrier Bank.

Mitigation will be provided by raising the ground floor level of the proposed house above the predicted 1 in 100 year flood level in 2115.

2. Flooding from IDB Drain

The watercourse on the north eastern boundary of the proposed development site is the upstream length of Greenbank Drain (drain 916), which is maintained by North Level IDB. This drain is usually dry during the summer months but as the drain will collect surface water from the surrounding areas it would be expected to have a small depth of water in it during the winter months. The drain flows in a south easterly direction beneath James Road and the new A16 By-pass and flows into New South Eau approximately 2.5 km south east of the development site. It then flows eastwards to the North Level Main Drain and the levels of all these watercourses are controlled by the Pumping station at Tydd which is approximately 24 km east of Crowland.

Surface water from west of Peterborough Road flows into the catchment area of Newborough Pumping Station which discharges the water into the River Welland 2.5km south west of the development site.

Greenbank Drain is approximately 1.5 metres deep and therefore in normal times there is at least a 1.0 metre freeboard to the field east of the development site. IDB drains were designed to provide at least a 1 in 10 year standard of service with a freeboard of at least 900mm. This normally provides at least a 1 in 50 year standard

of service against overtopping and in many cases a 1 in 100 year standard at the present time.

North Level IDB have a policy of monitoring standards of protection in all their catchments and will carry out improvements to pumping stations, sluices and drainage channels to ensure they do not fall due to higher run-offs predicted with climate change.

It is unlikely that any failure of assets such as pumping stations, sluices or drainage channels would lead to overtopping of the watercourse because North Level IDB have an excellent maintenance regime and monitor all assets with a modern telemetry system.

As the banks of this drain are approximately 1.0 metre below the proposed level of the new buildings then it is unlikely that any overtopping from the IDB drain would affect the proposed new building.

3. Localised Flooding in the area

Although there is an adequate surface water drainage system in Peterborough Road there is still a risk of accumulations of surface water flowing onto the site. The raising of the ground floor levels by approximately 400mm above the existing ground level will provide adequate mitigation against any surface water flooding on the development site.

Extent of known Flooding

During the preparation of this assessment, no evidence was discovered of this area of land or any of the adjoining properties having been flooded in the past.

Probabilities and Trends of Flooding

The probability of this development flooding from Environment Agency main river is very low. In an extreme event any effect on this location would not be sudden and there would be time for residents to take precautionary measures to limit the impact of any flooding that may occur.

Residual Risk – Extreme Events

The residual risk from extreme events is very low on this site. The major risk to the site is from a breach or overtopping of the tidal defences

The risk of this happening in this case is low and the hazard from any flooding is also low.

Climate Change

The recommendations for flood depths for this flood risk assessment use information mostly taken from the South Holland DC SFRA which was last updated in 2010. The EA have issued new guidance on recommended contingency allowances for predicted sea rises, fluvial flows and rainfall intensities which from 19th February 2016 needs to be considered in the FRA. The effects of these new recommendations are considered

in Appendix A of this report (pages 14 to 17). It is concluded that no extra mitigation measures are necessary to comply with the new guidance on climate change.

South East Lincs Advice Matrix

Advice can be found on the recommended mitigation required by referring to a spreadsheet on the South East Lincolnshire website. As the proposed site is mostly in flood zone 3 and the flood hazard is 0.75 – 1.25 (danger for some) the advice for predicted flood depths of between 250mm and 500mm is category E8 which is as follows:

The NPPF requires that the proposal is accompanied by a Flood Risk Assessment which contains evidence that appropriate mitigation measures/flood resilience techniques have been incorporated into the development.

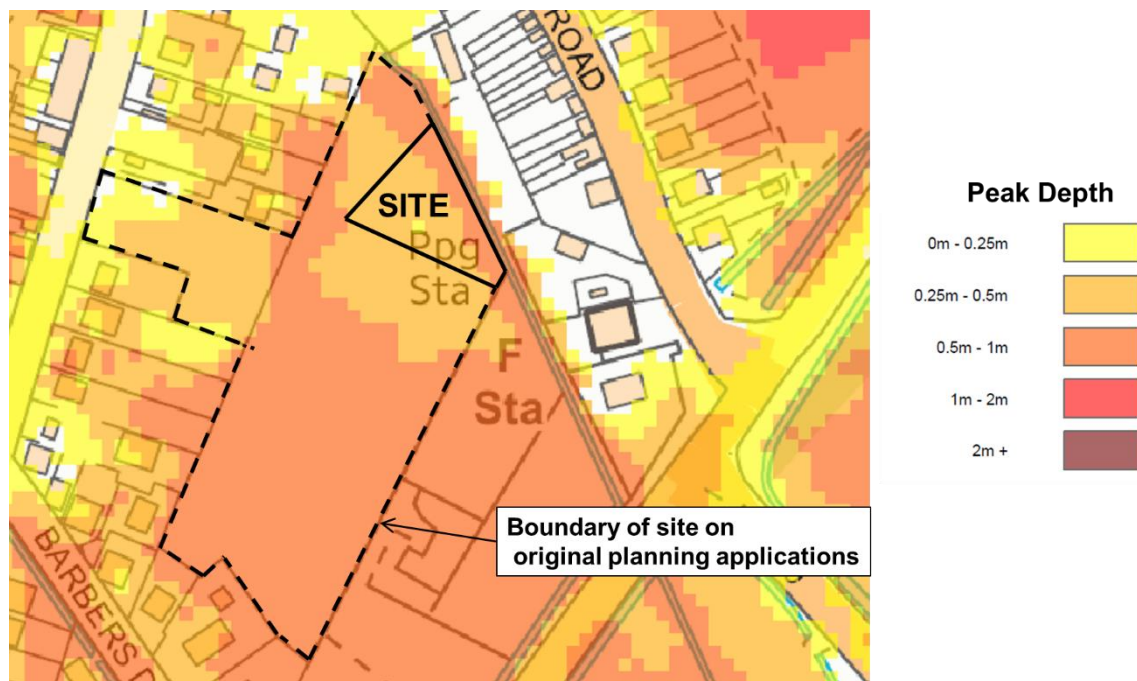
The applicant is advised to refer to the document “Improving Flood Performance of New Buildings Flood Resilient Construction (DCLG2007).

Finished floor levels (FFL) must be set 500mm above ground level for two storey proposals, with flood resilient construction to a height of 300mm above the predicted flood depth.

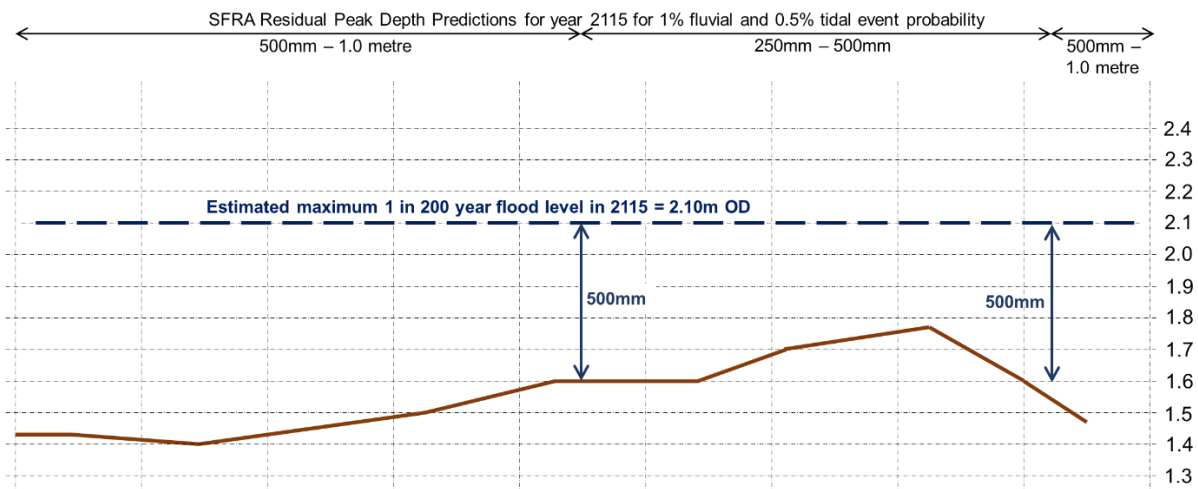
However the conclusions set out below will consider the ground levels on the site and this will enable a more accurate assessment of the flood level to be made, and a recommended level for the finished ground floor level of the building.

Conclusions

The plan (shown below) of predicted depths of flooding in the recently updated SFRA shows that the predicted flood depth on most of the site is between 250mm and 500mm in a 1 in 100 year fluvial event in 2115.



A cross section was drawn south to north across the whole site in the original planning application using the levels taken on the site and superimposing the predicted flood depths from the plan above. This cross section is shown on the next page.



Using the depths of flooding indicated on the cross section a predicted flood level across the site of 2.10m OD in a 1 in 100 year event in 2115 can be estimated.

The recommendation in the flood risk assessment for the houses written in 2018 stated that the finished floor level of the proposed houses should be a minimum level of 2.15m OD and this was approved by the planning authority and referred to as a condition of that planning approval.

The risk of flooding to the building from IDB drains can be considered low, especially as the ground floor level will be raised at least 400mm above ground level.

The IDB have adequate arrangements to bring in contractors and use their own staff if a failure of any part of the pumping stations or the sluices occurred. If drains become full any flooding that would occur would happen very slowly and affect lower land in the area before the development site. It would be very unlikely to reach a level above 2.15m OD and flood the proposed development.

The proposed development is not in a functional flood plain as defined by PPS 25.

Recommendations

In any area at risk of flooding it is preferable that new dwellings should be of two story construction with all bedrooms at first floor level. This is to provide a refuge for residents if the buildings were to become flooded after a major breach of the tidal bank, and ensure there is no danger to residents when they are asleep.

The ground floor level of the proposed new building should be a minimum level of 2.15m OD which is approximately 400mm above the existing ground levels on the site.

The buildings should be designed incorporating flood resistant and resilient techniques to allow it to be refurbished after being flooding to a depth of approximately 300mm above the floor level of the new building.

The developer should advise owners and occupiers of the property to register with the Environment Agency's Floodline Warnings Direct Service.

North Level IDB have a Bye Law that restricts development within 9.0 metres of the bank of a Board's drain. This is relevant as the watercourse on the north east boundary of the site is a Board's drain.

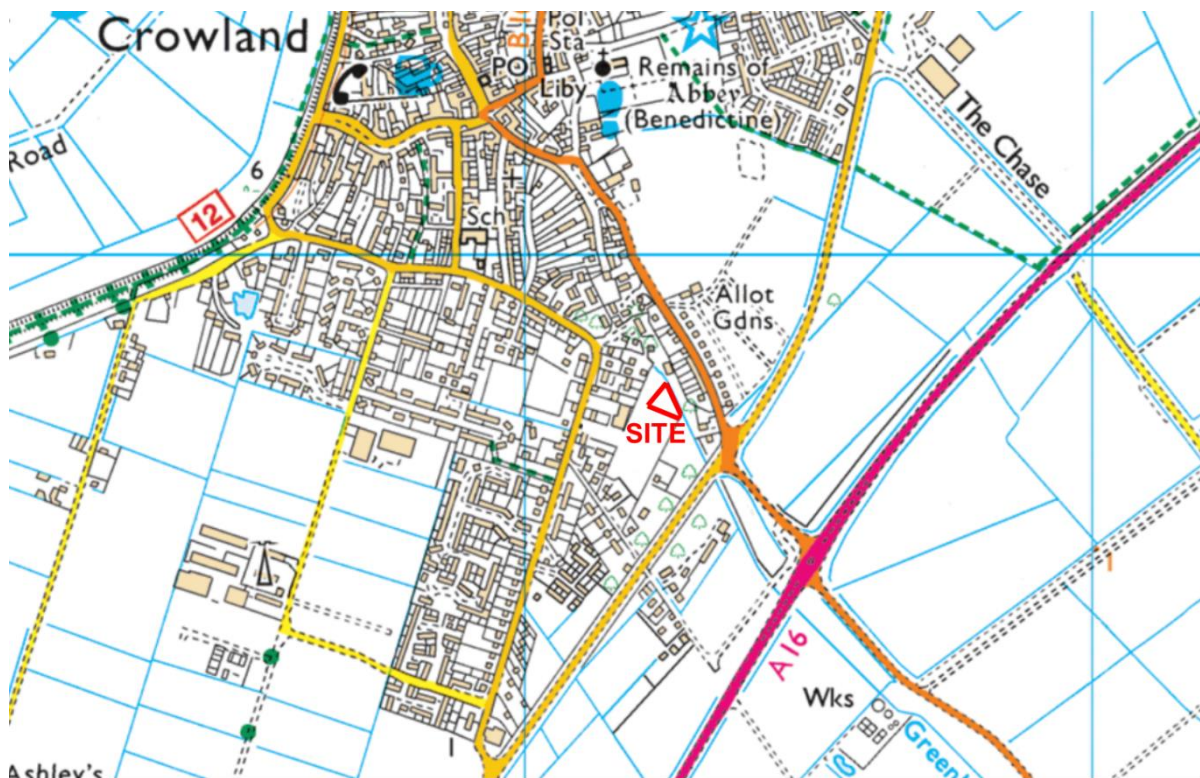
Rainwater from the roofs of the buildings and the hardstandings should be discharged if possible into soakaways and these should be designed to BRE Digest 365 and approved under Building regulations.

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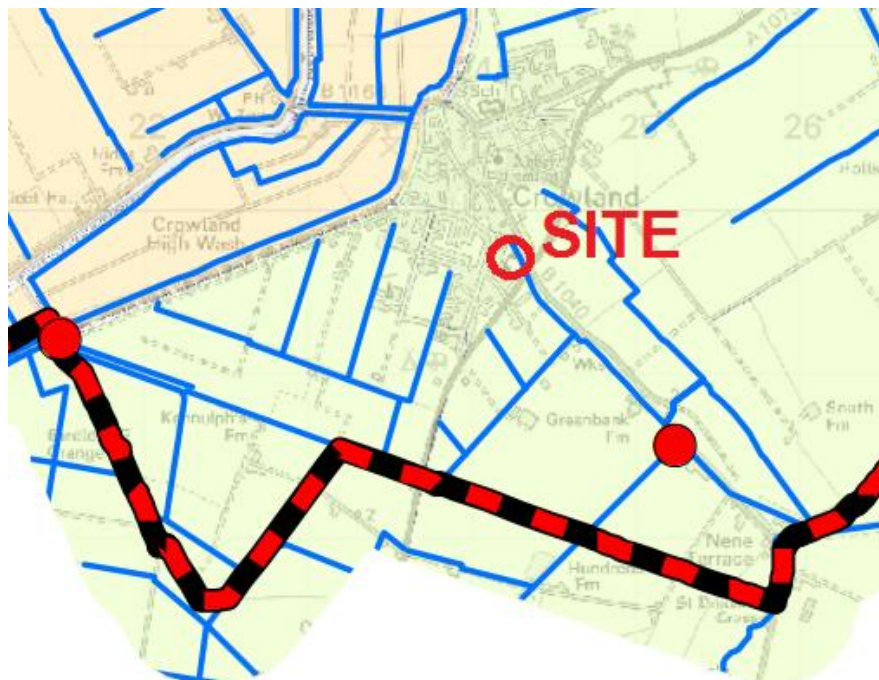
stuart.hemmings@btinternet.com

1st April 2021

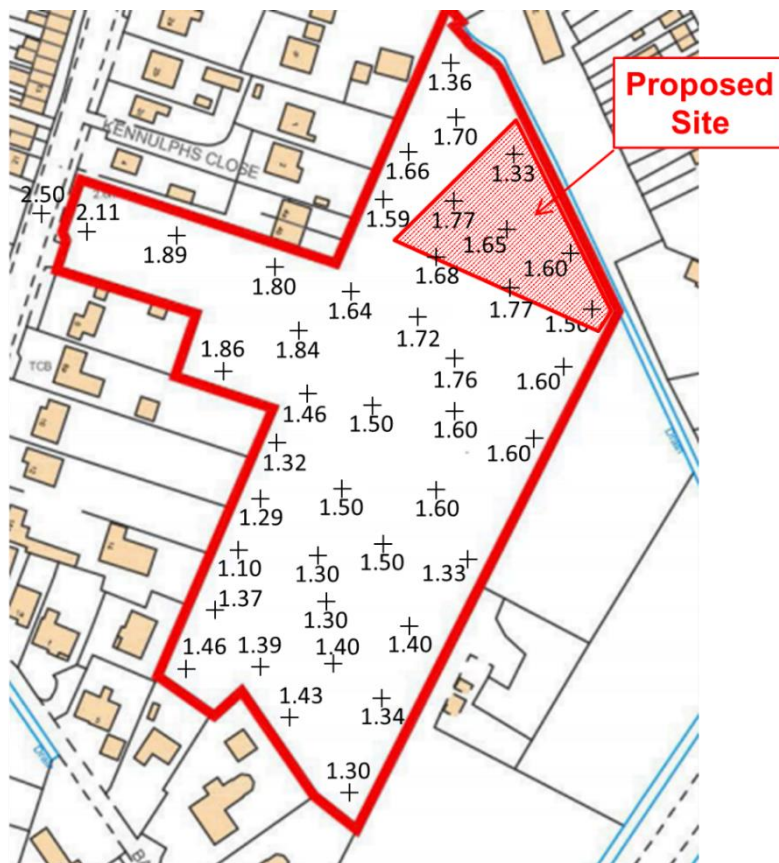
LOCATION PLAN



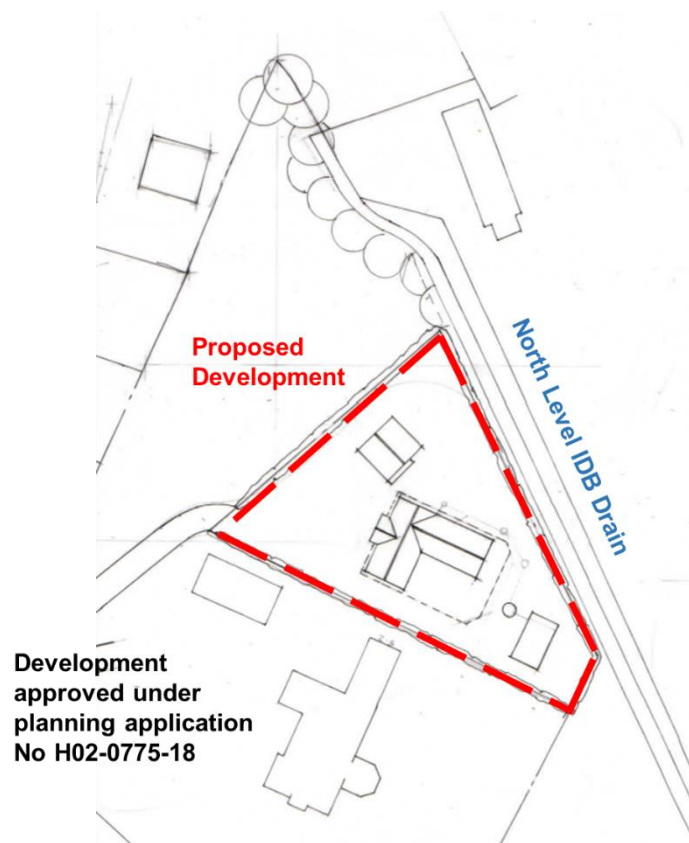
PLAN OF IDB DRAINS



PLAN SHOWING SITE LEVELS



BLOCK PLAN OF PROPOSED DEVELOPMENT



APPENDIX A CLIMATE CHANGE

The Environment Agency has issued revised guidance on climate change and have now stated that the new predictions should be considered and incorporated into all flood risk assessments produced after 19th February 2016.

Listed below are the climate change allowances in three documents:

- South Holland SFRA
- EA guidance (2013)
- Revised EA guidance

The recommendations in each document are shown below.

2010 South Holland DC SFRA

The SHDC SFRA states that the the following allowances have been made for climate change:

4.4 Climate Change

Scenarios for the years 2055 and 2115 include for climate change contingency allowances to the amount suggested by PPS25¹. These allowances are expressed in Table 2. Percentage increases are relative to the present-day.

Table 2 – Adopted Climate change contingency allowances

Parameter	Year 2055	Year 2115
Sea level rise (m)	+ 0.33	+ 1.14
Extreme wave height	+ 10%	+ 10%
Peak river flow and volume	+ 20%	+ 20%
Peak rainfall intensity	+ 20%	+30%

Where flows arise from pumping rather than natural run-off, notably in the Vernatt's Drain and for the Fenland subcatchments of the South Forty Foot Drain, peak flow rates for future eras have been taken as equal to current rates since this SFRA assumes all flood risk management measures will remain in their current state.

2013 Guidance to Planners

Guidance to planners was issued by EA in September 2013

Table 1: Recommended contingency allowances for net sea level rises (Net sea level rise (mm per year) relative to 1990)

	1990 to 2025	2025 to 2055	2055 to 2085	2085 to 2115
East of England, east midlands, London, south-east England (south of Flamborough Head)	4.0	8.5	12.0	15.0
South-west England	3.5	8.0	11.5	14.5
North-west England, north-east England (north of Flamborough Head)	2.5	7.0	10.0	13.0

Table 2: Recommended national precautionary sensitivity ranges for peak rainfall intensity, peak river flow, offshore wind speed and wave height

Parameter	1990 to 2025	2025 to 2055	2055 to 2085	2085 to 2115
Peak rainfall intensity	+5%	+10%	+20%	+30%
Peak river flow	+10%	+20%		
Offshore wind speed	+5%		+10%	
Extreme wave height	+5%		+10%	

Revised 2016 EA Guidance

Table 1 peak river flow allowances by river basin district (use 1961 to 1990 baseline)

River basin district	Allowance category	Total potential change anticipated for '2020s' (2015 to 39)	Total potential change anticipated for '2050s' (2040 to 2069)	Total potential change anticipated for '2080s' (2070 to 2115)
Anglian	Upper end	25%	35%	65%
	Higher central	15%	20%	35%
	Central	10%	15%	25%

For more vulnerable development in flood zone 3 the higher central and upper end should be used to assess the range of allowances.

Table 2 peak rainfall intensity allowance in small and urban catchments (use 1961 to 1990 baseline)

Applies across all of England	Total potential change anticipated for 2010 to 2039	Total potential change anticipated for 2040 to 2059	Total potential change anticipated for 2060 to 2115
Upper end	10%	20%	40%
Central	5%	10%	20%

Table 3 sea level allowance for each epoch in millimetres (mm) per year with cumulative sea level rise for each epoch in brackets (use 1990 baseline)

Area of England	1990 to 2025	2026 to 2050	2051 to 2080	2081 to 2115	Cumulative rise 1990 to 2115 / metres (m)
East, east midlands, London, south east	4 (140 mm)	8.5 (212.5 mm)	12 (360 mm)	15 (525 mm)	1.24 m

Table 4 offshore wind speed and extreme wave height allowance (use 1990 baseline)

Applies around all the English coast	1990 to 2050	2051 to 2115
Offshore wind speed allowance	+5%	+10%
Offshore wind speed sensitivity test	+10%	+10%
Extreme wave height allowance	+5%	+10%
Extreme wave height sensitivity test	+10%	+10%

Effects on Predictions of Flood Risk in FRA

The report has identified that the main sources of flooding to the proposed development are from the River Welland and the IDB drainage system

As part of the development is in flood zone 3 and is classed as more vulnerable, the higher central climate change allowance, which is 35%, should firstly be considered. After considering the effects of this increase the upper end allowance, which is 65%, should be considered to assess the effect of this.

The EA have been using an allowance of 20% for climate change over the past few years in their assessments and modelling of their systems. The SHDC SFRA also has used this figure of 20%. The increase to 35% and 65% will not significantly change the conclusion in the SFRA of what might happen if a breach occurred in the bank of the the Barrier Bank. If there are additional flows along this part of the River Welland it will lead to the storage systems of the Cowbit and Crowland Washes operating and additional overtopping over lower banks rather than any significant increase in levels in the river.

IDB's have been using an allowance of 20% for climate change over the past few years in their assessments and modelling of their systems. Generally IDB's are happy that their systems provide a 1 in 100 year standard to most urban areas at the present time.

North Level IDB, and all IDB's, are aware that climate change will affect the operations of pumping stations, sluices and drainage channels. Pumping stations and sluices only have a 30 year life and will need to be refurbished or rebuilt within this timespan. It is assumed that North Level IDB will continue to review the modelling they have already carried out and when the Board consider these refurbishments adequate arrangements will be made to incorporate the latest climate change projections in order that the Board continues to provide the same standard of service as the present day.

Therefore it is considered that the mitigation proposed for the development, with the recommendation that the floor levels should be raised by approximately 400mm above ground level and set at a level of 2.15m OD is satisfactory.