

**PROPOSED RESIDENTIAL DEVELOPMENT AT TOWN DAM LANE,
DONINGTON, PE11 4TR.
FLOOD RISK ASSESSMENT**



View of site from south west corner

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13 Lea Gardens,
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PE3 6BY.

This flood risk assessment has been prepared solely to support the planning application for the development at Town Dam Lane, Donington. The author has made every effort to provide an accurate assessment of the flood risk but accepts no liability should the information be found to be incorrect or incomplete, or if it is used for any other purposes other than for which it was originally commissioned.

Introduction

An application is due to be made to South Holland District Council for planning permission to construct six dwellings on an area of land south east of Town Dam Lane in Donington.

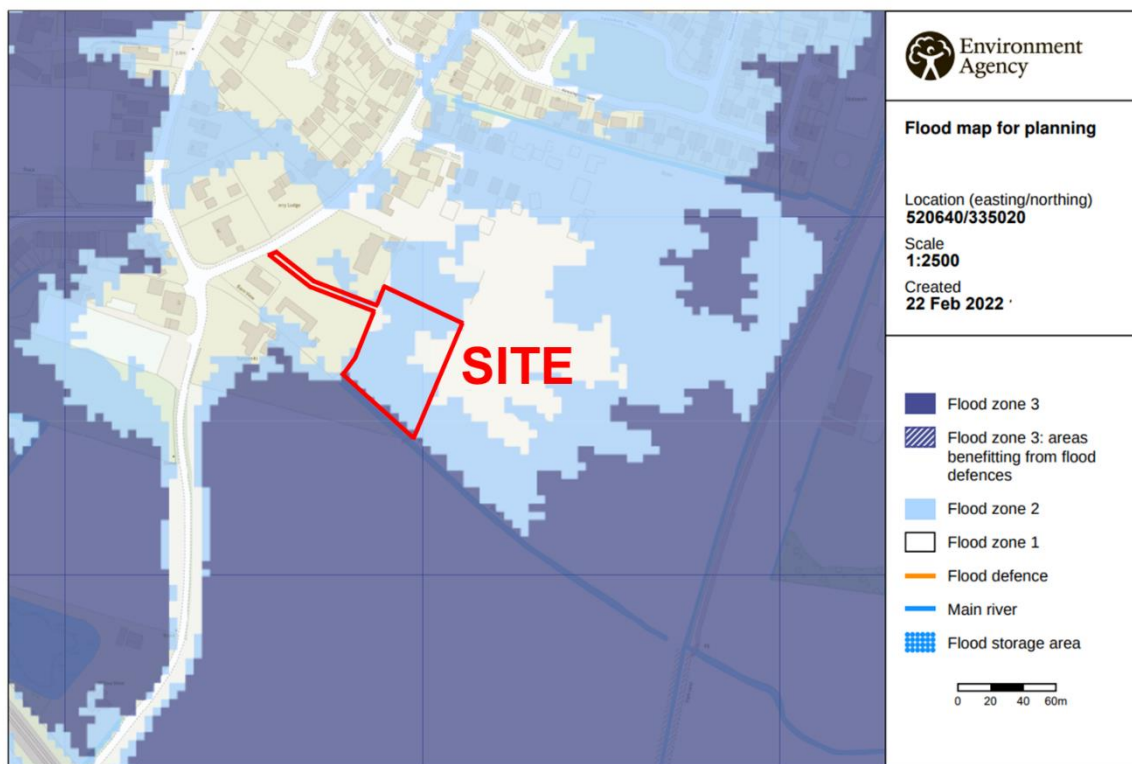
Most of the site is within Flood Zone 2 as shown on the Environment Agency's Flood Zone Map. These maps do not take into account existing flood defences.

The Planning Application therefore requires a Flood Risk Assessment to be carried out as required in the Planning Practice Guidance to the National Planning Policy Framework.

The site is shown within the defended area of the South Holland District Council's Strategic Flood Risk Assessment (SHDC SFRA) map and is located in the Black Sluice Internal Drainage Board district.

Environment Agency (EA) Flood Zones

The map below is taken from the Environment Agency website and shows the flood zones in this area.



It can be seen that most of the area of the proposed development is within flood zone 2, with a small area in flood zone 1.

Application Site

The development is located on the southern side of the village of Donington. The National Grid Reference of the site is 520610, 335040.

The position and extent of the site is shown on the plan at the end of this document.

As the site is within flood zones 1 and 2, and applying the flood risk vulnerability classification in Table 2 of the Guidance which advises that a residential development is classified as “more vulnerable” reference is made to Table 3 below.

Flood Zones	Flood Risk Vulnerability Classification				
	Essential infrastructure	Highly vulnerable	More vulnerable	Less vulnerable	Water compatible
Zone 1	✓	✓	✓	✓	✓
Zone 2	✓	Exception Test required	✓	✓	✓
Zone 3a †	Exception Test required †	✗	Exception Test required	✓	✓
Zone 3b *	Exception Test required *	✗	✗	✗	✓*

From the table above it can be seen that for “More Vulnerable” development the sequential test needs to be applied to the development.

Sequential Test

The aim of the Sequential Test, as set out in the Planning Practice Guidance, is to ensure that a sequential approach is followed to steer new development to areas with the lowest probability of flooding. The flood zones as refined in the Strategic Flood Risk Assessment for the area provide the basis for applying the Test. The aim is to steer new development to Flood Zone 1 (areas with a low probability of river or sea flooding). Where there are no reasonably available sites in Flood Zone 1, local planning authorities in their decision making should take into account the flood risk vulnerability of land uses and consider reasonably available sites in Flood Zone 2 (areas with a medium probability of river or sea flooding), applying the Exception Test if required. Only where there are no reasonably available sites in Flood Zones 1 or 2 should the suitability of sites in Flood Zone 3 (areas with a high probability of river or sea flooding) be considered, taking into account the flood risk vulnerability of land uses and applying the Exception Test if required.

Referring to the map on page 2 of this report, it can be seen that most of this area of Donington is within flood zones 1 and 2. A larger part of the development site is within flood zone 2, with a smaller part in flood zone 1.

Referring to the South East Lincolnshire website, the Strategic Housing Land Availability Assessment (July 2018) considered the merits of 31 sites for development in Donington. Policy 11 (Distribution of New Housing) of the South East Lincolnshire Plan adopted in March 2019, sets out the sites that best meet the requirements for the town of Donington and the development site (reference don030) is one of the five sites allocated in the plan for development in Donington.

The safety of the development will be delivered by demonstrating that the ground floor level of the proposed buildings are above the predicted flood levels in this area.

Therefore I consider that the sequential test has been passed.

Strategic Flood Risk Assessment

The Strategic Flood Risk Assessment (SFRA) written for the South Holland District Council (SHDC) in 2010 provides details of the actual flood risk in the Council's area. This information has not been updated and reference to the maps in this document give the following information for the actual flood risk and hazard at the site for the 1% fluvial event and 0.5% tidal event.

For the present day	Depth of flooding ... zero
	Extent of flooding .. Low or medium
	Velocity Nil
For year 2115	Depth of flooding ... zero
	Extent of flooding .. Low or medium
	Peak Velocity Nil

The maps showing the residual flood hazard were revised in the 2016 update of the South Holland District Council Strategic Flood Risk Assessment which can be found on the website of the South East Lincolnshire Joint Planning Committee. The hazards are as follows for the 1% fluvial or 0.5% tidal event probability:

For the present day	Depth of flooding.....	zero
	Extent of flooding	low or medium
	Hazard	zero
	Velocity	zero
For the year 2115	Depth of flooding	zero
	Extent of flooding	low or medium
	Hazard	zero
	Velocity	zero

Figure 16 of the general maps shows that the site is not within the rapid inundation zone.

Tables in the SFRA show the following details of the defence bank on the east side of the tidal section of the River Welland north of the River Glen outfall sluice, between chainage 15.0km and 16.1km.

	2007	2055	2115
Peak 1 in 200 year extreme tide level	5.99m OD	6.32m OD	7.13m OD
Peak 1 in 1,000 year extreme tide level	6.32m OD	6.65m OD	7.46m OD

With an average defence crest level between 7.50 and 7.70 m OD, apart from one low recorded level of 7.30m OD, the minimum freeboards are as follows:

	2007	2055	2115
Peak 1 in 200 year freeboard	1510mm	1180mm	370mm
Peak 1 in 1,000 year freeboard	1180mm	850mm	40mm

Maximum flood level and bank levels in the South Forty Foot Drain

Maximum flood levels in the South Forty Foot drain south of Kingston Bridge at chainage 26.5 km are shown in the reports as follows:

	Present	2115 (20% climate change allowance)
1 in 100 year	3.37	3.41

The earth bank level is shown to be 4.91m OD at this location, however it is widely known that there are sections of the bank south of Kingston Bridge where levels are no higher than 3.00m OD

Maximum flood and bank levels in the River Glen

Maximum flood levels in the River Glen at chainage 10.2 km are shown in the reports as follows:

	Present	Including Climate Change
1 in 100 year	4.66	4.93
1 in 1,000 year	4.94	5.16

The defences west of the A151 bridge consist of earth banks with minimum levels of 5.70m OD and some higher levels of up to 6.20m OD.

Information from the Environment Agency

The Environment Agency has provided predicted maximum levels for the River Glen taken from the Welland Glen model (2016). The levels quoted below are approximately 1km west of the bridge carrying the A16 over the River Glen between Surfleet and Surfleet Seas End.

	2007	2115
Peak 1 in 100 year flood level	4.25m OD	4.78m OD
Peak 1 in 1,000 year flood level	4.36m OD	4.82m OD

The Environment Agency has provided the following predicted fluvial flood flows measured in cumecs for the River Glen at the same location.

	2007	2115
Peak 1 in 100 year flow	49.4	58.6
Peak 1 in 1,000 year flow	59.9	67.4

Information on Surface Water Flooding on Environment Agency Website

The map below shows the predicted depths of surface water flooding in this area of Donington.



The light blue areas indicate the low risk of up to 300mm of surface water flooding, and the darker blue areas indicate that between 300mm and 900mm of surface water flooding could occur.

It can be seen there is no predicted risk of surface water flooding to this site.

Site levels

Levels of the site vary between 2.80m and 3.00m ODN and the level of Town Dam Lane west of the site is at a level of approximately 3.0m ODN.

A topographical survey has been carried out which will be included with the application. Levels from this survey have been transferred onto a plan which can be seen on page 12 of this report.

Existing Flood Alleviation Measures

The site is within a defended flood plain, as defined in Appendix 1 of the Environment Agency's "Policy and Practice for the Protection of Flood Plains". The area is considered to be passive until such time that a flood greater than the defences can

withstand occurs. The likelihood of flooding due to overtopping or failures of the defences to the River Welland is very low.

The site is approximately 9.3 km north west of the tidal River Welland, which is main river and maintained by the Environment Agency.

The site is approximately 3.3 km east of the South Forty Foot Drain, which is main river and maintained by the Environment Agency.

The site is approximately 8.8 km north of the River Glen, which is main river and maintained by the Environment Agency.

The site is approximately 2.0 km south east of the Old Hammond Beck, which is maintained by Black Sluice IDB.

Potential Sources of Flooding

The following sources of flooding have been identified:

- 1) Failure or overtopping of tidal defences of the River Welland
- 2) Failure or overtopping of the River Glen
- 3) Failure or overtopping of South Forty Foot Drain
- 4) Overtopping of IDB drainage systems.
- 5) Flooding from local surface water systems.

1) Failure or overtopping of tidal defences of the River Welland

The tidal defences of the River Welland are approximately 9.3 km east of the development site. The SFRA does not predict that flood water from this source will extend as far as this site. The maps in the SFRA indicate that no flooding is predicted in any area of Donington in a 1 in 200 year event in 2115. The defence banks of the River Welland are considered adequate for the present day and to 2115.

Therefore this source of flooding can be considered to be adequately mitigated.

2) Failure or overtopping of the River Glen

The River Glen is approximately 8.8 km south of the site. If a breach occurred in the bank in a 1 in 100 year event in 2115 flood water would flow northwards towards Donington. The map in the SFRA showing flood depths in a 1 in 100 year residual event in 2115 indicates the flooding would not extend any further than Gosberton and the risk of flooding to the site in Donington can be considered to be adequately mitigated.

3) Failure or Overtopping of South Forty Foot Drain

The South Forty Foot Drain is located 3.3km west of the site. This watercourse is maintained by the Environment Agency. The Drain is embanked from the southern end at Black Hole Drove Pumping station to north of Donington. The SFRA states that the maximum predicted water level in the Drain in a 1 in 100 year event in 2115 is 3.41m OD. However later reports by the EA have concluded that the watercourse only

has a standard of service between 1 in 25 and 1 in 50 years and overtopping will occur in events larger than these. Therefore in practice the water level will not exceed 3.0m ODN in any event, and flooding will occur with overtopping of the banks of the Drain and also overtopping from the highland watercourses that lead into the Drain from the west.

As the proposed ground floor levels of the properties will be above the maximum predicted level of 3.00m ODN in the South Forty Foot Drain this will provide adequate mitigation against this risk.

4) Overtopping of IDB Systems

This area of Town Dam Lane and Malting Lane is drained by the Queens Drain (Drain 11) which is piped alongside the northern part of Malting Lane and crosses under the junction between Town Dam Lane and Malting Lane. The drain is piped as far as the south western corner of the site, and then is an open channel which is located on the southern boundary of the site. This drain is maintained by Black Sluice IDB, and the development will need to take account of the Board's Bye Laws which state that no buildings, trees or fences should be placed within 9.0 metres of the brink of the drain.

Queens Drain flows further south then flows in a westerly direction, passing under the railway and discharges into the Old Hammond Beck. The level of the Old Hammond Beck is controlled by the gravity sluice and pumps at Donington North Ing Pumping Station, and the level of the water is generally controlled at 0.00m ODN.

The Old Hammond Beck provides drainage for the whole fen area around Donington. For most situations the water is discharged into the South Forty Foot Drain through a sluice. However in high flow situations after heavy rainfall the pumps need to be operated to control the water levels in the catchment.

The Black Sluice IDB drains have been designed to a 1 in 10 year standard with a freeboard of between 800mm and 1.0 metres. This generally provides a standard of at least 1 in 50 years for flooding of the lowest land. Much of the land in the catchment is below 3.00m ODN and therefore even if the pumps fail to operate for a considerable time during a rainfall event the site of the development and the whole urban area of Donington is unlikely to flood.

Therefore this source of flooding can be considered to be adequately mitigated.

5) Surface Water Flooding

The surface water from the roofs of the buildings should if possible (subject to a satisfactory percolation test) be discharged into soakaways, and all the hardstandings and access roads constructed with permeable paving. If the ground conditions are unsuitable for soakaways it is recommended that a surface water drainage system should be designed and constructed and the surface water should be attenuated and discharged at a low rate into the IDB drain on the southern boundary of the site, subject to the consent of the Black Sluice IDB.

The above will provide adequate mitigation against this risk of flooding.

Extent of known Flooding

During the preparation of this assessment, no evidence was discovered of the site or any of the adjoining properties being flooded.

Probabilities and Trends of Flooding

The probability of this development flooding from Environment Agency main river is very low. Any flooding that might occur in an extreme event at this location would not occur quickly and residents would have time to prepare for the event.

Residual Risk – Extreme Events

The residual risk from extreme events is very low on this site.

There are no records of the Donington area having been flooded in the last 60 years.

Climate Change

The recommendations for flood depths for this flood risk assessment use information mostly taken from the South Holland DC SFRA which was last updated in 2010. The EA have issued new guidance on recommended contingency allowances for predicted sea rises, fluvial flows and rainfall intensities which from 19th February 2016 needs to be considered in the FRA. The effects of these new recommendations are considered in Appendix A of this report (pages 13 to 16). It is concluded that no extra mitigation measures are necessary to comply with the new guidance on climate change.

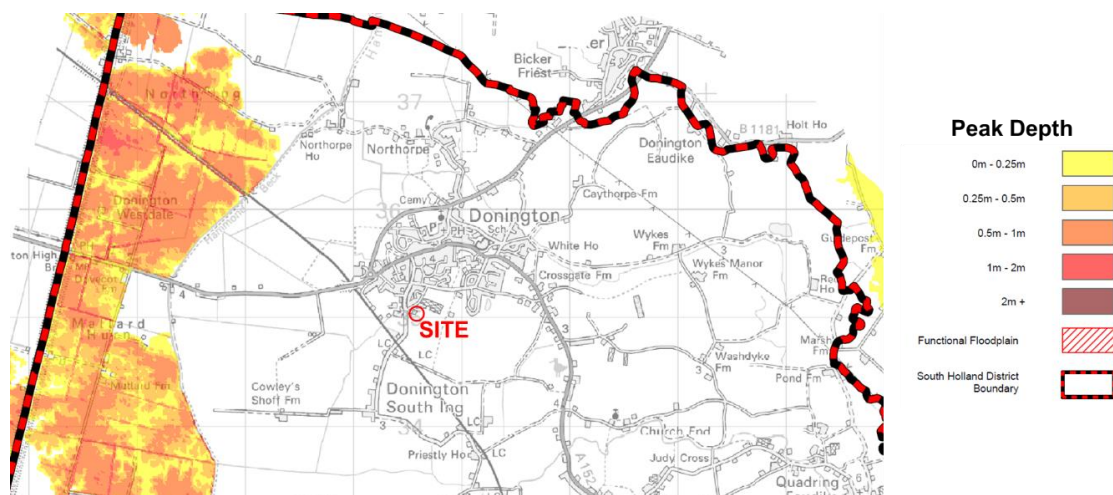
South East Lincs Advice Matrix

Advice can be found on the recommended mitigation required by referring to a spreadsheet on the South East Lincolnshire website.

As the development is in flood zone 2 and there is no flood hazard reference should be made to Category G8 which shows that the matrix reference for this category is “No Comment”.

Summary of Risk of Flooding to the Site

The map in the SFRA (an extract of which is shown below) indicates that no flooding is predicted to take place in a 1 in 100 year fluvial or a 1 in 200 year tidal residual event in 2115.



The mitigation of raising the floor level of the new buildings at least 300mm above the existing ground level is considered acceptable.

Conclusions

The proposed development is not in a functional flood plain as defined by PPS25.

The risk of the site flooding from any Environment Agency watercourse is very low.

The risk of flooding from IDB watercourses is also extremely low.

Recommendations

In any area where there is a risk of flooding, although the risk at this site is low, it is preferable to construct new buildings with two stories with all sleeping accommodation on the first floor, in order that the first floor can provide a safe refuge if any flooding were to occur.

The ground floor level of the proposed properties should be at least 300mm above the existing ground level on the site.

Occupiers of the properties should register with the Environment Agency's Floodline Warnings Direct Service to receive automated early warnings of potential flooding.

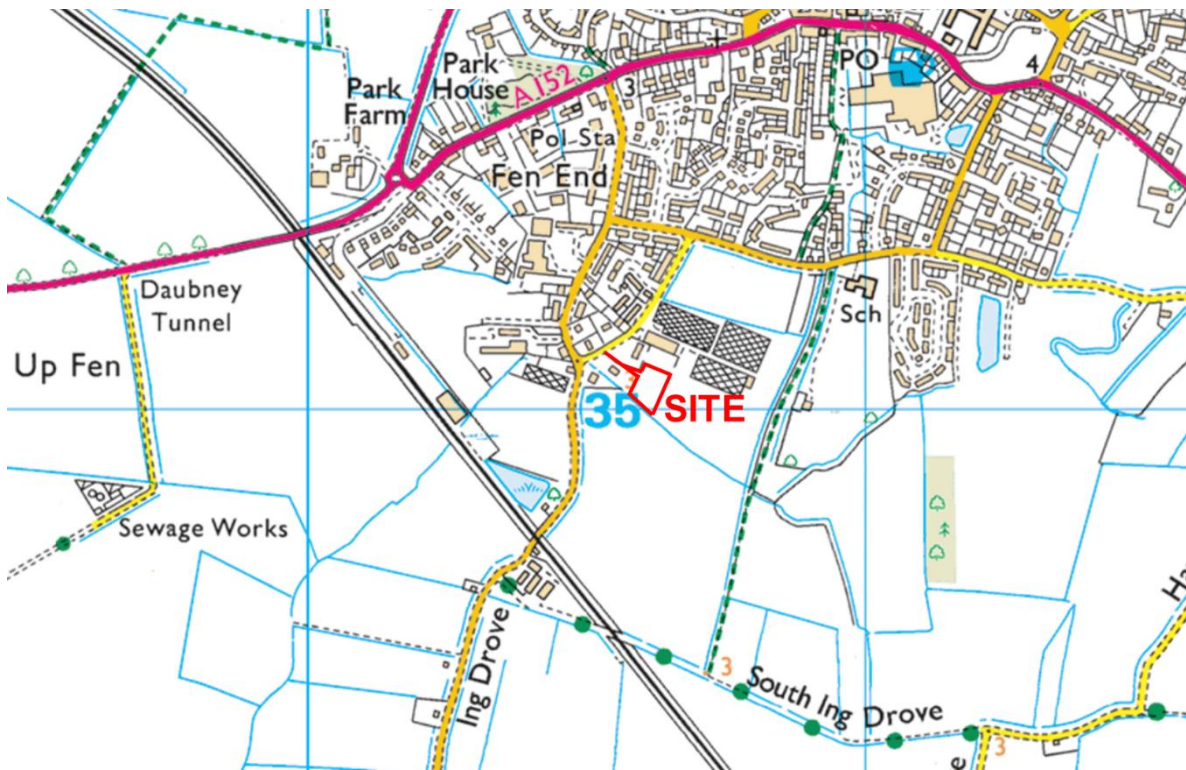
On site surface water drainage will be discharged into soakaways and these should be designed to BRE Digest 365 and approved under Building regulations. All hardstandings and access roadways should be constructed with permeable paving.

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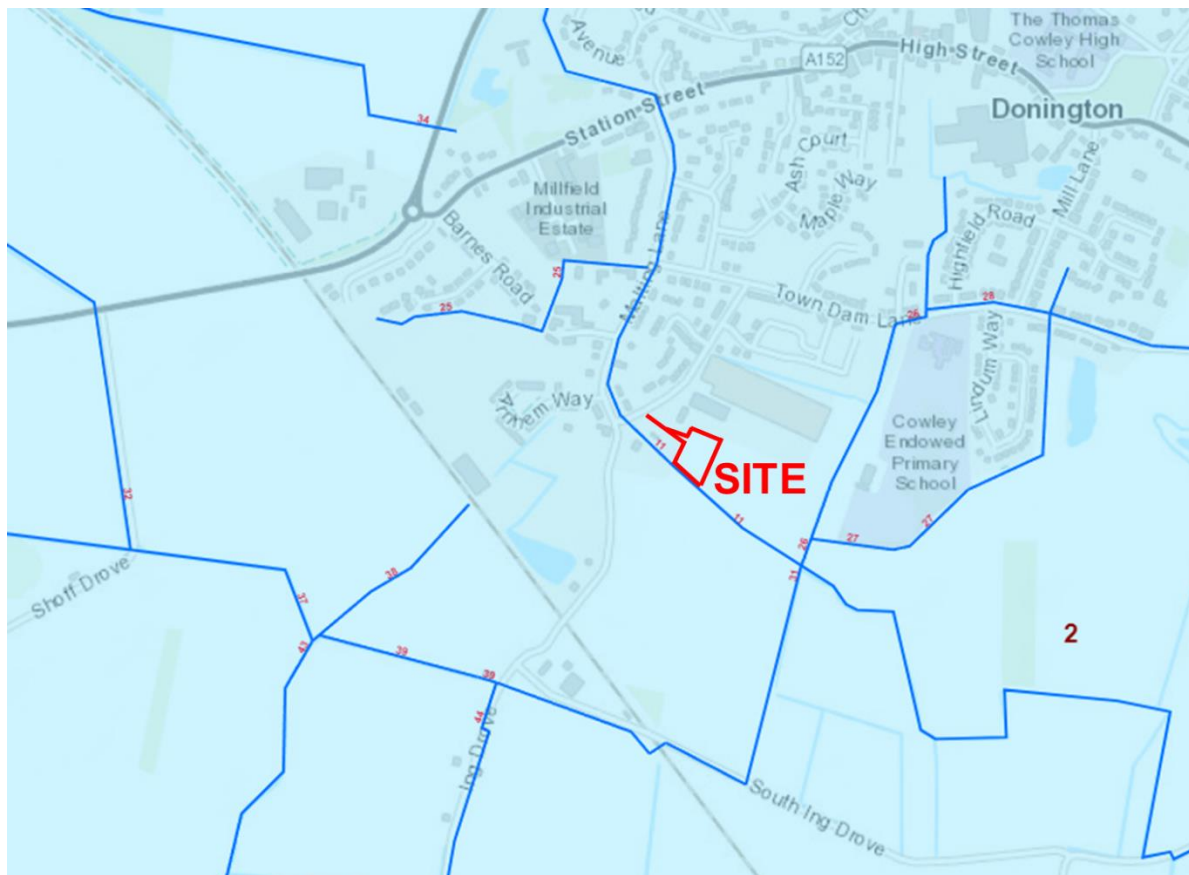
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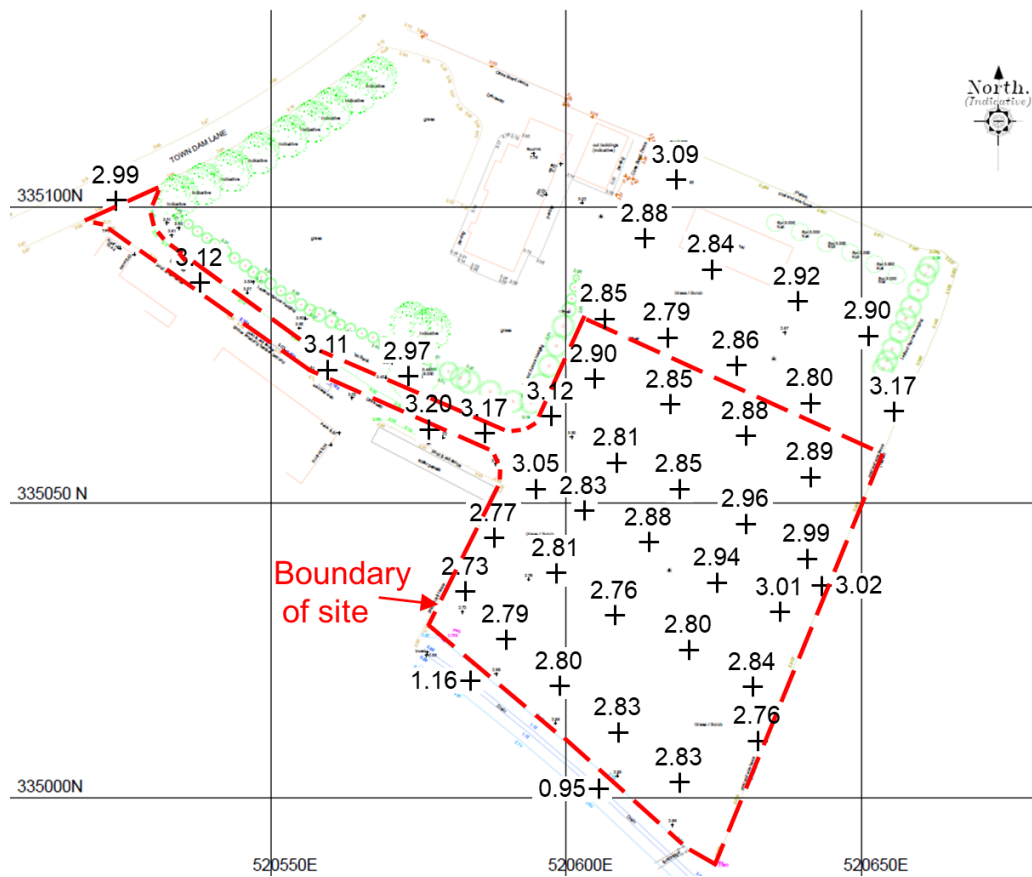
LOCATION PLAN



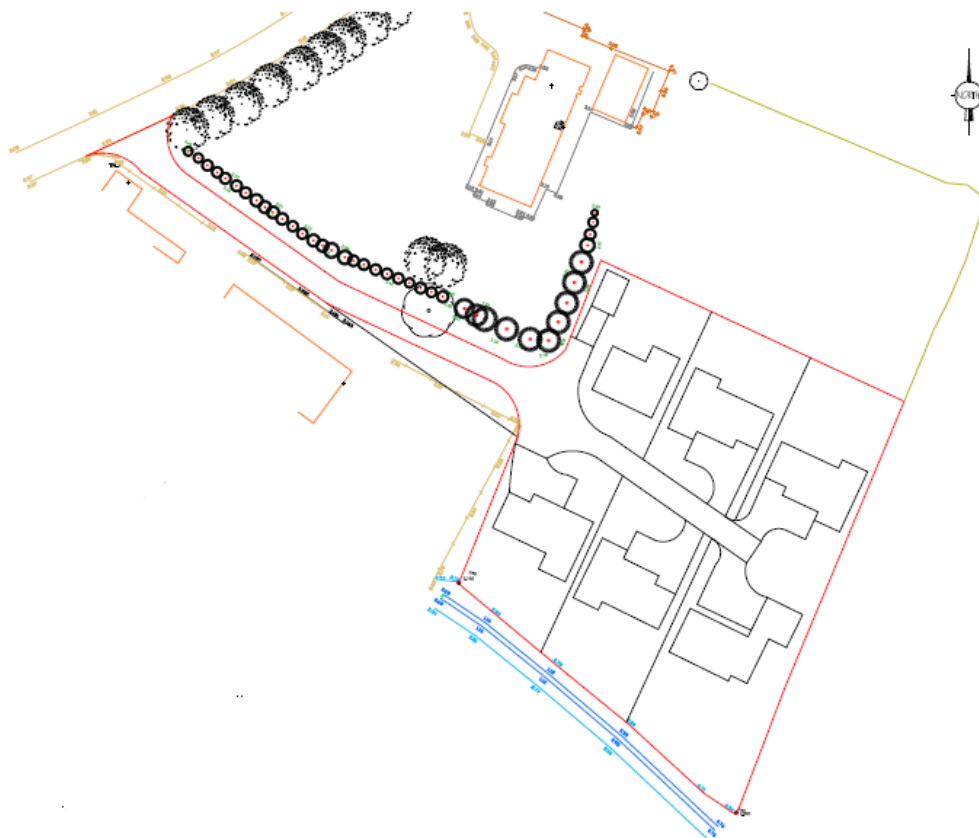
PLAN OF IDB DRAINAGE CHANNELS



PLAN SHOWING LEVELS OF THE SITE



PLAN OF PROPOSED DEVELOPMENT



APPENDIX A CLIMATE CHANGE

The Environment Agency has issued revised guidance on climate change and have now stated that the new predictions should be considered and incorporated into all flood risk assessments produced after 19th February 2016.

Listed below are the climate change allowances in three documents:

- South Holland SFRA
- EA guidance (2013)
- Revised EA guidance

The recommendations in each document are shown below.

2010 South Holland DC SFRA

The SHDC SFRA states that the the following allowances have been made for climate change:

4.4 Climate Change

Scenarios for the years 2055 and 2115 include for climate change contingency allowances to the amount suggested by PPS25¹. These allowances are expressed in Table 2. Percentage increases are relative to the present-day.

Table 2 – Adopted Climate change contingency allowances

Parameter	Year 2055	Year 2115
Sea level rise (m)	+ 0.33	+ 1.14
Extreme wave height	+ 10%	+ 10%
Peak river flow and volume	+ 20%	+ 20%
Peak rainfall intensity	+ 20%	+30%

Where flows arise from pumping rather than natural run-off, notably in the Vernatt's Drain and for the Fenland subcatchments of the South Forty Foot Drain, peak flow rates for future eras have been taken as equal to current rates since this SFRA assumes all flood risk management measures will remain in their current state.

2013 Guidance to Planners

Guidance to planners was issued by EA in September 2013

Table 1: Recommended contingency allowances for net sea level rises (Net sea level rise (mm per year) relative to 1990)

	1990 to 2025	2025 to 2055	2055 to 2085	2085 to 2115
East of England, east midlands, London, south-east England (south of Flamborough Head)	4.0	8.5	12.0	15.0
South-west England	3.5	8.0	11.5	14.5
North-west England, north-east England (north of Flamborough Head)	2.5	7.0	10.0	13.0

Table 2: Recommended national precautionary sensitivity ranges for peak rainfall intensity, peak river flow, offshore wind speed and wave height

Parameter	1990 to 2025	2025 to 2055	2055 to 2085	2085 to 2115
Peak rainfall intensity	+5%	+10%	+20%	+30%
Peak river flow	+10%	+20%		
Offshore wind speed	+5%		+10%	
Extreme wave height	+5%		+10%	

Revised 2016 EA Guidance

Table 1 peak river flow allowances by river basin district (use 1961 to 1990 baseline)

River basin district	Allowance category	Total potential change anticipated for '2020s' (2015 to 39)	Total potential change anticipated for '2050s' (2040 to 2069)	Total potential change anticipated for '2080s' (2070 to 2115)
Anglian	Upper end	25%	35%	65%
	Higher central	15%	20%	35%
	Central	10%	15%	25%

For more vulnerable development in flood zone 2 the central and higher central figures should be used to assess the range of allowances.

Table 2 peak rainfall intensity allowance in small and urban catchments (use 1961 to 1990 baseline)

Applies across all of England	Total potential change anticipated for 2010 to 2039	Total potential change anticipated for 2040 to 2059	Total potential change anticipated for 2060 to 2115
Upper end	10%	20%	40%
Central	5%	10%	20%

Table 3 sea level allowance for each epoch in millimetres (mm) per year with cumulative sea level rise for each epoch in brackets (use 1990 baseline)

Area of England	1990 to 2025	2026 to 2050	2051 to 2080	2081 to 2115	Cumulative rise 1990 to 2115 / metres (m)
East, east midlands, London, south east	4 (140 mm)	8.5 (212.5 mm)	12 (360 mm)	15 (525 mm)	1.24 m

Table 4 offshore wind speed and extreme wave height allowance (use 1990 baseline)

Applies around all the English coast	1990 to 2050	2051 to 2115
Offshore wind speed allowance	+5%	+10%
Offshore wind speed sensitivity test	+10%	+10%
Extreme wave height allowance	+5%	+10%
Extreme wave height sensitivity test	+10%	+10%

Effects on Predictions of Flood Risk in FRA

The FRA has identified three sources of flooding where the new climate change recommendations could affect the predictions of flood levels in 2115 at the development site:

- 1) Flooding from the tidal River Welland
- 2) Flooding from South Forty Foot Drain and River Glen
- 3) Flooding from IDB drainage system

1) Flooding from the tidal River Welland

The contingency allowance in metres for the years 2055 and 2115 using 1990 as a baseline in the SFRA compared with the guidelines is as follows

Year	SFRA	2013 guidance	Revised 2016 guidance
2055	0.33	0.395	0.412
2115	1.14	1.205	1.24

Therefore it can be seen that the revised guidance increases the maximum allowance for sea rise in 2115 by 100mm. This will not have the effect of increasing the maximum flood levels in a 1 in 200 year breach event in 2115 by 100mm or the extent of the flooding. The largest increase in the flood depth will probably be between 10mm and 50mm, and this will be near to the location of the breach. Therefore this small increase will not affect the conclusions and recommendations in the report.

Fluvial Flooding from the River Glen or the South Forty Foot Drain (SFFD).

As the development is in flood zone 3 and is classed as more vulnerable, the central climate change allowance, which is 25%, should first be considered. After considering the effects of this increase the higher central allowance, which is 35%, should be considered.

The EA have been using an allowance of 20% for climate change over the past few years in their assessments and modelling of their systems. The increase to 25% will not significantly change the conclusion in the SFRA of what might happen if a breach occurred in the bank of the River Glen or the SFFD. If there are additional flows along this part of the River Glen, or the SFFD, it will lead to overtopping of banks in numerous places on both of these watercourses. This will prevent the water level rising significantly above the predicted levels for the present day and with 20% allowance for climate change.

The higher central allowance predicting a 35% increase in flows above the 1 in 100 year predicted flows now needs to be considered. This level of predicted river flows again will not lead to increased river levels as the river will be overtopping the banks in numerous places.

Effect on IDB Systems

Black Sluice IDB, and all IDB's, are aware that climate change will affect the operations of pumping stations, sluices and drainage channels. Pumping stations and sluices only have a 30 year life and will need to be refurbished or rebuilt within this timespan. It is assumed that Black Sluice IDB will continue to review the modelling they have already carried out and when the Board consider any refurbishments adequate arrangements will be made to incorporate the latest climate change projections in order that Board continues to provide the same standard of service as the present day.

Therefore it is considered that the mitigation proposed for the development, with the recommendation that the floor levels should be at least 300mm above existing ground levels on the site is satisfactory.