PROPOSED RESIDENTIAL DEVELOPMENT AT HIGH ROAD, WESTON, SPALDING, PE12 6JU
FLOOD RISK ASSESSMENT



View from west of site

S M Hemmings B Sc C Eng MICE MIWEM,

13 Lea Gardens

Peterborough

PE3 6BY

This flood risk assessment has been prepared solely to support the planning application for a development at High Road, Weston, Spalding. The author has made every effort to provide an accurate assessment of the flood risk but accepts no liability should the information be found to be incorrect or incomplete, or if it is used for any other purposes other than for which it was originally commissioned.

Introduction

A residential development consisting of eight dwellings is proposed on a site on the north side of High Road on the west side of Weston, Spalding, PE12 6JU. The site of the proposed development is the southern section of an area that was granted outline planning permission for residential development in planning application No H22-0754-18. The south western part of the site is at present part of an arable field and the north western part of the area is part of a grass where deer are kept. The site is approximately 2 km from the centre of Spalding.

All of this site is within Flood Zone 3 as shown on the Environment Agency's Flood Zone map.

The Planning Application requires a flood risk assessment to be carried out as specified in the Practice Guidance to the National Planning Policy Framework Development and Flood Risk. The site is within a defended area as specified on the South Holland District Council's Strategic Flood Risk Assessment (SHDC SFRA) map and is located in the South Holland Internal Drainage Board District.

Environment Agency (EA) Flood Zones

The map below is taken from the Environment agency website and shows the flood zones in this area.



It can be seen that all of the site is in Flood Zone 3.

Application Site

The National Grid Reference of the site is 528690 324740.

The position and extent of the site is shown on the plan at the end of this document.

As the site is within a defended area the proposed development can be considered to be within Flood Zone 3(a) as defined in Table 1 of the Technical Guidance.

Applying the flood risk vulnerability classification in Table 2 of the Guidance, a development consisting of dwelling houses is classified as “more vulnerable”.

Table 3 of the Guidance is shown below:

Flood Zones	Flood Risk Vulnerability Classification				
	Essential infrastructure	Highly vulnerable	More vulnerable	Less vulnerable	Water compatible
Zone 1	✓	✓	✓	✓	✓
Zone 2	✓	Exception Test required	✓	✓	✓
Zone 3a †	Exception Test required †	X	Exception Test required	✓	✓
Zone 3b *	Exception Test required *	X	X	X	✓*

Therefore it can be seen that for “More Vulnerable” development the sequential and the exception tests need to be applied to the development.

Sequential Test

The aim of the Sequential Test, as set out in the Planning Practice Guidance, is to ensure that a sequential approach is followed to steer new development to areas with the lowest probability of flooding. The flood zones as defined in the Strategic Flood Risk Assessment for the area provide the basis for applying the Test. The aim is to steer new development to Flood Zone 1 (areas with a low probability of river or sea flooding). Where there are no reasonably available sites in Flood Zone 1, local planning authorities in their decision making should take into account the flood risk vulnerability of land uses and consider reasonably available sites in Flood Zone 2 (areas with a medium probability of river or sea flooding), applying the Exception Test if required. Only where there are no reasonably available sites in Flood Zones 1 or 2 should the suitability of sites in Flood Zone 3 (areas with a high probability of river or sea flooding) be considered, taking into account the flood risk vulnerability of land uses and applying the Exception Test if required.

As can be seen from the map on page 2 of this report most of this area of Weston is in Flood Zone 3. Therefore it would be difficult to find a similar site for the development in Weston that is in a lower flood risk zone. The proposed development site is the southern section of site reference Wsn029 which was allocated in the South East Lincolnshire Plan adopted in March 2019. The larger site also has outline planning permission granted on the 6th March 2019 (reference no H22-0754-18). Therefore the principle of the sequential test has been established in the fact that the development

is in part of an area that has been allocated for development and also has planning permission.

The safety of the development will be achieved by ensuring the finished floor levels of all the properties are above the relevant predicted flood level.

Exception Test

The Sequential Test has demonstrated that it is not possible, consistent with wider sustainability objectives, for the development to be located in zones with a lower probability of flooding. Therefore the Exception Test must be applied and for this to be passed:

- It must be demonstrated that the development provides wider sustainability benefits to the community that outweigh flood risks, informed by the Strategic Flood Risk Assessment; and
- A site-specific flood risk assessment must demonstrate that the development will be safe for its lifetime taking into account of the vulnerability of its users, without increasing flood risk elsewhere, and where possible will reduce flood risk overall.

Both parts of this test must be satisfied in order for the development to be considered appropriate in terms of flood risk. There must be robust evidence in support of every part of the test.

The first section will be demonstrated by the Supporting Planning Statement and compliance with South Holland District Council's planning policies.

This flood risk assessment will demonstrate that the development will be safe for its lifetime and it will not increase flood risk elsewhere.

Strategic Flood Risk Assessment

Consultants have produced a Strategic Flood Risk Assessment (SFRA) for the South Holland District Council (SHDC). This document provides details of the flood risk in the Council's area. Reference to the maps in this document give the following information for the flood risk and hazard at the site.

The maps illustrate the actual flood hazard for the 1% fluvial event and 0.5% tidal event, and for the 0.1% event.

For the present day	Depth of flooding … zero
	Extent of flooding .. Low or medium flood probability
	Peak Velocity ……. Nil
For year 2115	Depth of flooding … 0 - 500mm
	Extent of flooding….High
	Peak Velocity …… 0 – 0.1m/sec

The maps showing the residual flood hazard were revised in the 2016 update of the South Holland District Council Strategic Flood Risk Assessment which can be found on the website of the South East Lincolnshire Joint Planning Committee. The hazards are as follows for the 1% fluvial or 0.5% tidal event probability:

For the present day	Depth of flooding …zero
	Extent of flooding .. Low
	Hazard rating…… none
	Peak Velocity .. zero
For the year 2115	Depth of flooding … zero
	Extent of flooding .. low
	Hazard rating…… none
	Peak velocity ……. zero

Figure 16 of the general maps show that the site is not within the rapid inundation zone for the present day and 2115.

Maximum flood level and bank levels in the River Welland

Tables in the SFRA show the following details of the defence bank on the east side of the tidal section of the River Welland north of the A16 road bridge and 2.4km west of the development site, between chainage 19.8km and 20.8km.

	2007	2055	2115
Peak 1 in 200 year extreme tide level	5.98m OD	6.31m OD	7.12m OD
Peak 1 in 1,000 year extreme tide level	6.27m OD	6.60m OD	7.41m OD

With an average defence crest level between 7.80 and 7.90 m OD the freeboards are as follows:

	2007	2055	2115
Peak 1 in 200 year freeboard	1870mm	1540mm	730mm
Peak 1 in 1,000 year freeboard	1580mm	1250mm	440mm

Tables in the SFRA show the following details for the defence bank on the east side of the Coronation Channel at chainage 1.5 km which is 2.7km west of the site.

	2007	2115
Peak 1 in 100 year flood level	4.34m OD	4.69m OD
Peak 1 in 1,000 year flood level	4.37m OD	4.69m OD

The bank levels on this section vary between 5.50m OD and 6.0m OD. Therefore it can be seen there is a minimum freeboard of 800mm to the predicted design maximum levels in 2115.

The Wash banks are at least 20.0 km north of the site. The tidal defences are earth banks with an average level of 7.80m OD. The maximum predicted 1 in 200 year tide level in 2115 in the SFRA is 7.11m OD.

Information from Environment Agency

The Environment Agency has produced mapping which shows the maximum hazard, depth and velocity predicted following breaching of the tidal defences of the tidal River Nene east of the site. The EA have stated that the site would not be affected by overtopping of the defences.

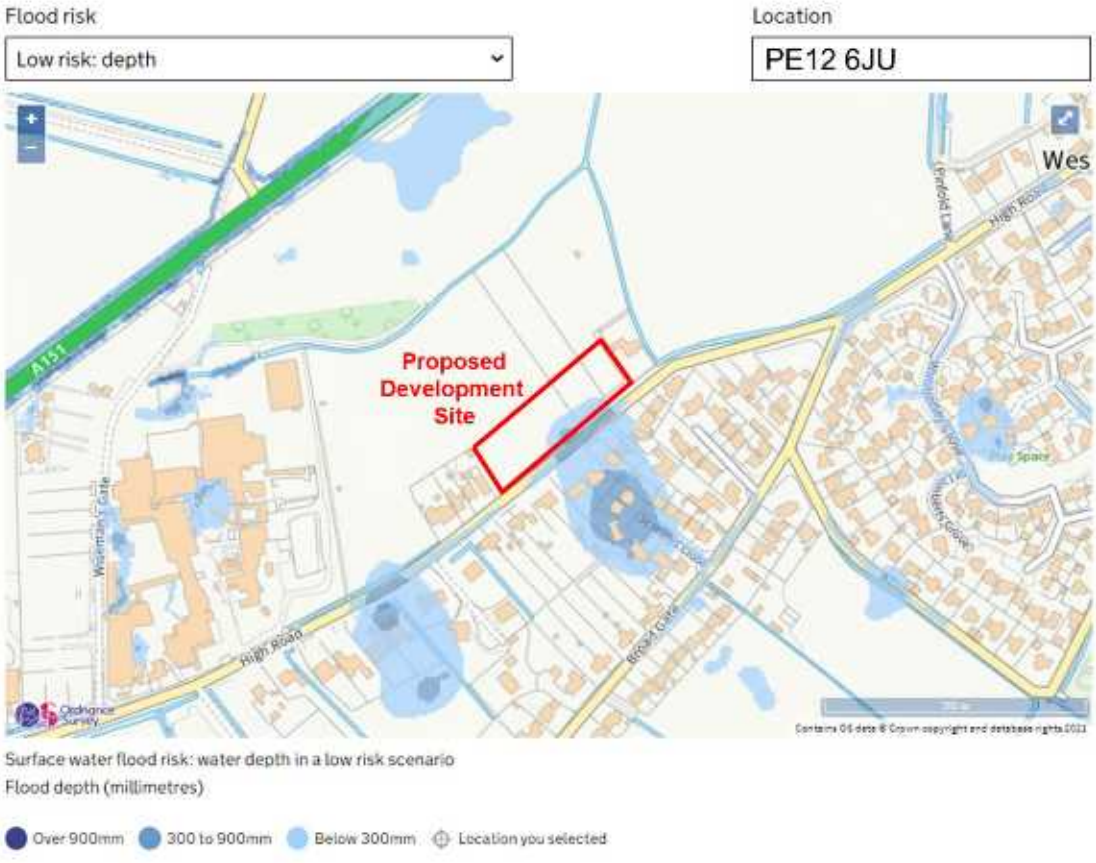
The maps of breaching show the following predictions for hazard, maximum depth and maximum velocity at the development site:

	Maximum Hazard	Maximum Depth	Maximum Velocity
1 in 200 year in 2006	zero	zero	zero
1 in 1000 year in 2006	zero	zero	zero
1 in 200 year in 2115	0 - 0.75	zero	0.3 – 1.0m/sec
1 in 1000 year in 2115	0 - 0.75	zero	0.3 – 1.0m/sec

The maps supplied by the Environment Agency are reproduced on pages 14 and 15 of this report.

Information on Surface Water Flooding on Environment Agency Website

The map on the next page shows areas around the site where there is a low risk of surface water flooding. The light blue areas indicate the low risk of up to 300mm of surface water flooding, and the darker blue areas indicate that between 300mm and 900mm of surface water flooding could occur.



It can be seen there is a predicted risk of up to 300mm of surface water flooding on the southern boundary of the site.

Existing Flood Alleviation Measures

The site is within a defended flood plain, as defined in Appendix 1 of the Environment Agency's "Policy and Practice for the Protection of Flood Plains", which is considered to be passive until such time that a flood greater than the defences can withstand occurs. The likelihood of flooding occurring due to overtopping or failures of the defences is considered to be very low.

The site is located approximately 2.7 km from the east bank of the Coronation Channel which is maintained by the Environment Agency.

The site is located approximately 2.4 km east of the tidal section of the River Welland, which has a tidal defence bank which is maintained by the Environment Agency.

The major watercourses in the area are maintained by South Holland IDB.

Existing Ground Levels

A topographical study was carried out for the whole site for which the outline planning permission was approved in May 2019. Levels from this survey have been reproduced on the plan on page 12 of this report.

The plan shows the site is level with levels of between 3.16m and 3.53m ODN. Levels rise towards High Road which has levels of between 3.64m and 3.78m ODN.

Potential Sources of Flooding

The potential sources of flooding to the site are:-

1. Failure or overtopping of tidal defences of the River Welland.
2. Failure or Overtopping of the Coronation Channel.
3. High water levels in IDB drainage channels.
4. Localised flooding in the area.

1. Failure or overtopping of tidal defences of the River Welland or the Wash

The east bank of the tidal section of the River Welland is approximately 2.4 km from the site and the maps in the updated SFRA indicate that if a breach were to occur in the tidal defences no flooding would occur on the site of the development, except fot the western corner of the site. However further reference to site levels and the maps (see pages 10 and 11) indicate there could be up to 250mm of flooding in a 1 in 1000 year event in 2115.

Adequate mitigation against this risk will be provided by raising floor levels above the predicted flood level.

2. Failure or Overtopping of the Coronation Channel

The SFRA states that the maximum design level in the Coronation Channel is 4.69m OD. The minimum crest level of the east bank of the Channel is 5.14m OD, which

gives a minimum freeboard of 450mm. However, generally there is a freeboard of 600 mm along this bank of the Channel.

If the Channel were to breach water would flow eastwards towards the site. However, it would be retained for a short time by the A16 which is higher than the surrounding land. The SFRA indicates that with a serious breach water would not reach the site in a 1 in 100 year event.

With the site being 2.7 km from the Coronation Channel the risk from this source can be considered to be adequately mitigated.

3. **High Water Levels in IDB drains**

Although the whole of this area is below high tide level and levels in the rivers, the retained water levels in the drainage channels ensure that the risk of flooding is extremely low. South Holland IDB maintain a system of sluices, pumping stations, and drainage channels which convey surface water into the River Welland, the Wash and the River Nene to control water levels throughout the South Holland IDB area.

The site is on the southern boundary of the catchment area of Lords Pumping Station in the South Holland IDB. The dyke on the northern side of the field leads into an IDB maintained drain which flows eastwards and then north under the Weston By Pass and leads into Lords Drain. The water level in Lords Drain is controlled by Lords Pumping Station.

Lords Pumping Station is operated and maintained in excellent condition by South Holland IDB and the likelihood of flooding due to this source is low. IDB systems are designed to provide a freeboard of between 600mm and 1000mm to all land in a 1 in 10 year return period rainfall event. South Holland IDB watercourses generally state that their watercourses provide a standard of 1 in 100 years with a freeboard of 300mm in urban areas. In an extreme event water levels will rise but this will be a slow process and it would be at least 24 hours before levels were high enough to begin to flood low land in the area, and after this the level of the flood water would need to rise another 1.0 metre before the development site would be affected.

The channels maintained by South Holland IDB in urban areas are classified as high priority watercourses and as such receive a higher maintenance priority.

There are possibilities of failure of outfall sluices, but these are mitigated by the high level of maintenance given to these structures by the IDB. If a failure did occur the IDB would immediately be warned of the problem by their telemetry system and take action to repair the fault or to bring in temporary pumps to reduce the risk of any flooding in the area. Similarly any failures of culverts or other blockages would be dealt with immediately.

Therefore the risk of flooding from IDB drainage channels can be considered to be extremely low.

4. Localised Flooding in the area

The Environment Agency plan on page 6 shows a predicted low risk of surface water flooding on High Road south east of the site. The depth of this flooding is unlikely to increase as high as 300mm as the ground levels fall to the rear of the site and any excess water would flow into the field behind the development.

Adequate mitigation against this risk will be provided because the ground floor levels of the proposed buildings will be raised by 300mm above the existing ground level.

Extent of known Flooding

During the preparation of this assessment, no evidence was discovered of this area of land having been flooded in the past.

Probabilities and Trends of Flooding

The probability of this development flooding from Environment Agency main river is very low. In an extreme event any effect on this location would not be sudden and there would be time for residents to take precautionary measures to limit the impact of any flooding that may occur.

Residual Risk – Extreme Events

The residual risk from extreme events is very low on this site. The major risk to the site is from a breach or overtopping of the tidal defences

The risk of this happening in this case is low and the hazard from any flooding is also low.

Climate Change

The recommendations for flood depths for this flood risk assessment use information mostly taken from the South Holland DC SFRA which was last updated in 2010. The EA have issued new guidance on recommended contingency allowances for predicted sea rises, fluvial flows and rainfall intensities which from 19th February 2016 needs to be considered in the FRA. The effects of these new recommendations are considered in Appendix A of this report (pages 12 to 15). It is concluded that no extra mitigation measures are necessary to comply with the new guidance on climate change.

South East Lincs Advice Matrix

Advice can be found on the recommended mitigation required by referring to a spreadsheet on the South East Lincolnshire website.

As the development is in flood zone 3 and the predicted flood hazard is Less than 0.75 (Low Hazard) reference should be made to Category F8 which shows the following advice.

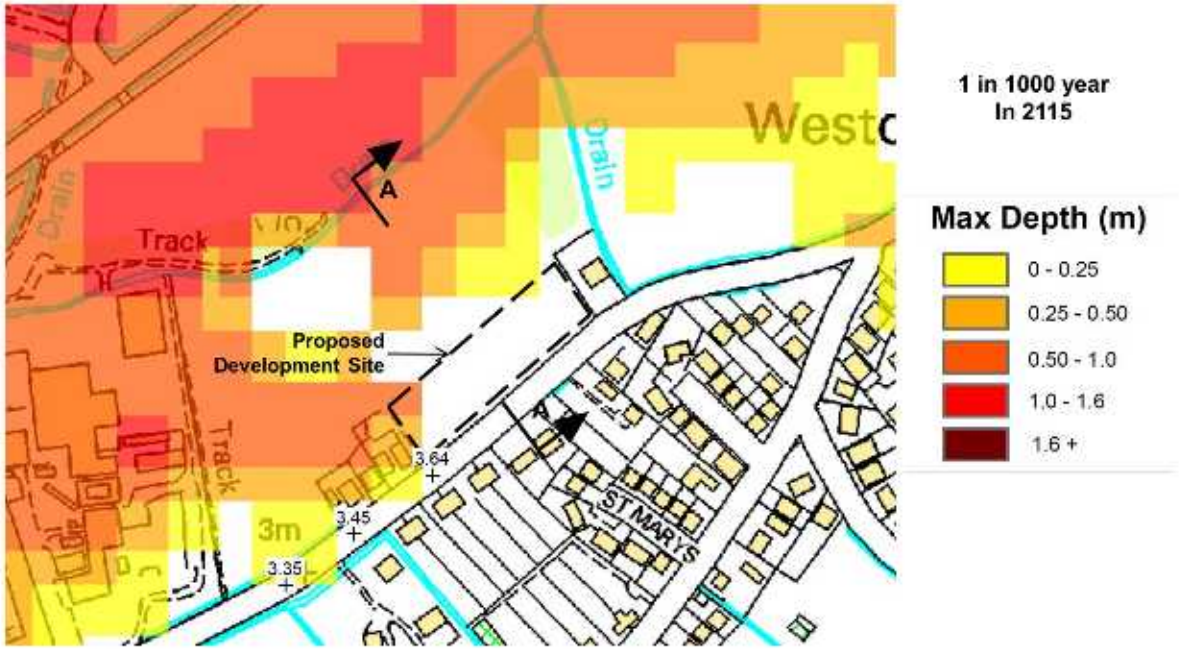
The NPPF requires that the proposal is accompanied by a Flood Risk Assessment which contains evidence that appropriate mitigation measures / flood resilience techniques have been incorporated into the development.

Please refer to the following document for information on flood resilience and resistance techniques to be included "Improving Flood Performance of New Buildings – Flood Resilient Construction (DCLG 2007)".

Finished floor levels (FFL) must be set 300mm above ground levelfor two storey proposals. Single storey proposals must set FFL's above the 0.1% event breach depth in the 2115 scenario.

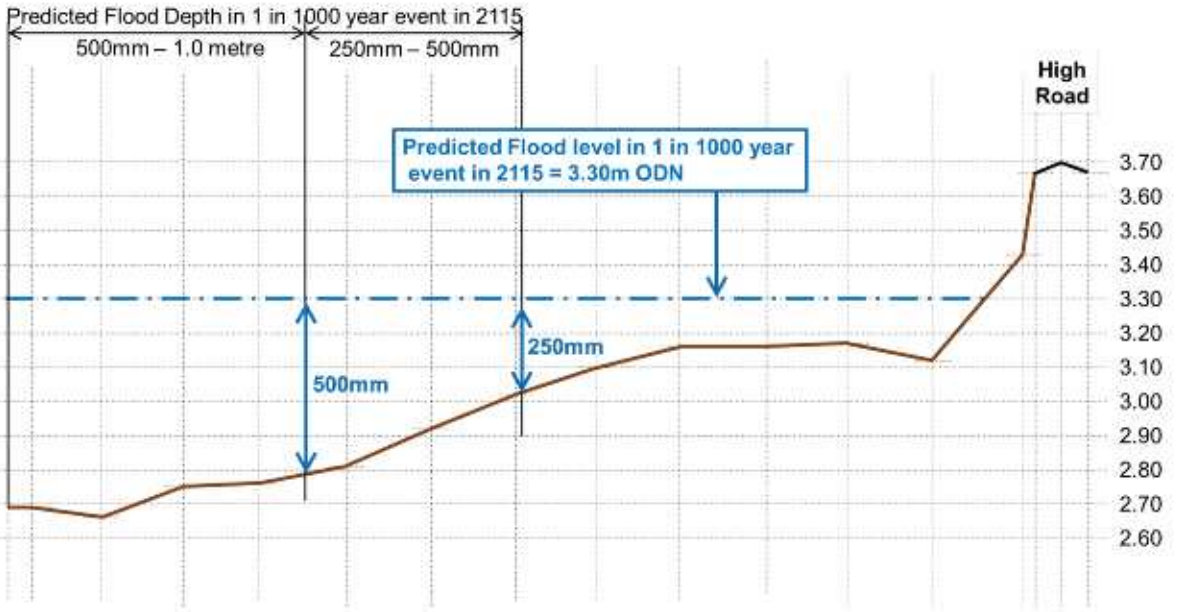
Summary of Flood Risk

The Environment Agency plan (shown below) of predicted depths of flooding in a 1 in 1000 year fluvial or tidal event in 2115 shows no predicted flooding on most of the site, except for a very small area in the western corner of the site.



Three levels taken from the topographical survey have been shown on High Road which is on the south eastern side of the site. It can be seen that no flooding is indicated at the location where the levels of 3.45m and 3.64m ODN are shown, and the level of 3.35m ODN is on the edge of the yellow band of flooding. This indicates that the maximum flood level in this area is 3.35m ODN in a 1 in 1000 year event in 2115 (assuming 20% increase in flows for climate change)

The above plan and the plan of levels on page 12 shows the location of a cross section A-A which has been drawn using the levels from the topographical survey and the bands of flooding in the above plan. This cross section A - A is shown on the next page.



It can be seen that this cross section indicates a maximum predicted flood level of 3.30m ODN in a 1 in 1000 year event in 2115.

Therefore it would seem that there are errors on the Environment Agency plan reproduced on the previous page and most of the proposed development site should be coloured yellow to indicate between 0 and 250mm of flooding.

However this does not change any recommendation for the amount the ground floor levels should be raised, as for both the yellow band and the "no flooding area" the recommendation is that the finished floor level of the proposed buildings should be raised by 300mm above the existing ground level.

A nearby development on Weston Hills Road (H16-1258-18) was approved by South Holland District Council in 2019 with the ground floor to be a minimum level of 3.30m ODN.

The Environment Agency have stated that their policy is to continue to maintain tidal banks in the future with at least a 1 in 200 year standard of service.

The risk of flooding to the proposed building from IDB drains can be considered low, especially as the floor levels will be raised to a level of approximately 3.40m ODN.

The IDB have adequate arrangements to bring in contractors and use their own staff if a failure of any part of the sluices occurred. If drains become full any flooding that would occur would happen very slowly and affect land at levels between 2.50m OD and 3.0m OD before the development site. It would be very unlikely to reach a level above 3.00m OD and flood the proposed development.

The proposed development is not in a functional flood plain as defined by PPS 25.

Recommendations

In any area at risk of flooding it is preferable that new dwellings should be of two story construction with all bedrooms at first floor level. This is to provide a refuge for

residents if the buildings were to become flooded after a major breach of the tidal bank and ensure there is no danger to residents when they are asleep.

The finished ground floor level of the proposed new dwelling should be raised by approximately 300mm above the existing ground levels with a minimum level of 3.40m ODN.

The developer has indicated that one of the proposed buildings could be a bungalow with bedrooms on the ground floor. As all the evidence shows that the predicted depths of flooding in a 1 in 1000 year event will not be greater than the depths predicted for the 1 in 200 year event in 2115 it is considered that bungalows with a minimum finished ground floor level of 3.40m ODN would be satisfactory on this site.

The developer should advise owners and occupiers of the properties to register with the Environment Agency's Floodline Warnings Direct Service.

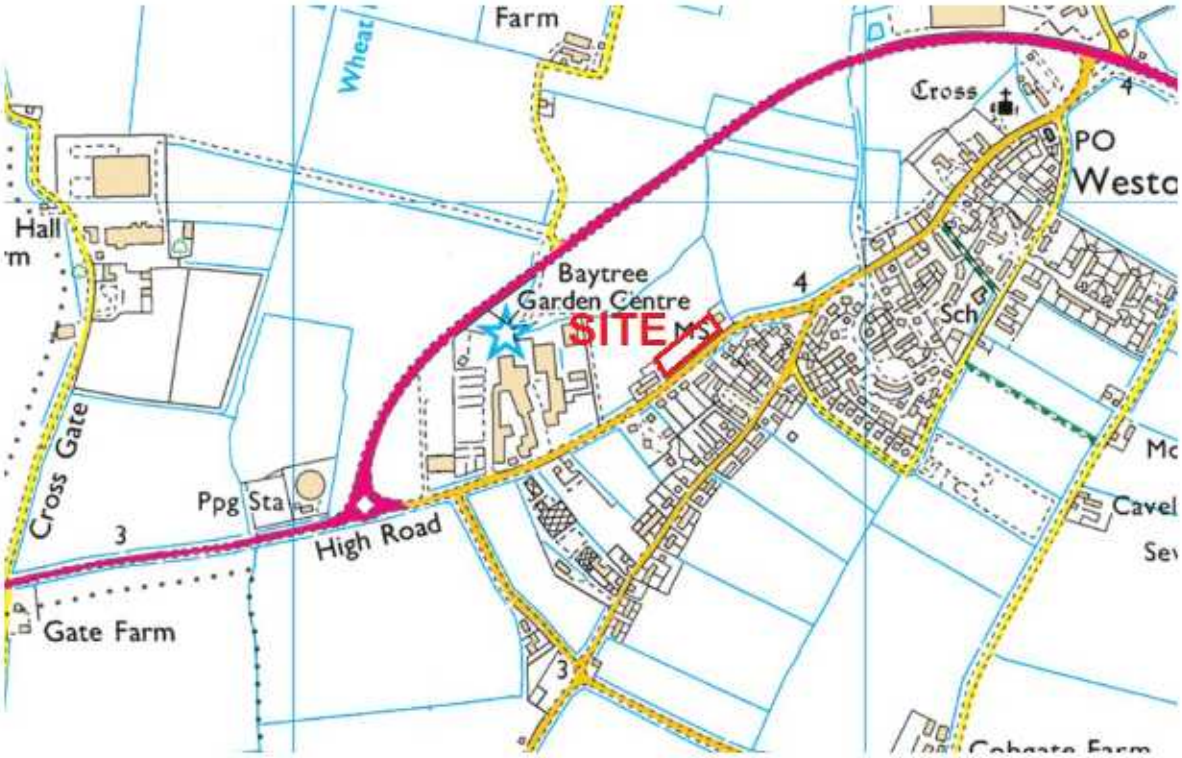
Rainwater from the roofs of the buildings should be discharged if possible into soakaways and these should be designed to BRE Digest 365 and approved under Building regulations. Hardstandings around the buildings should be constructed with permeable paving.

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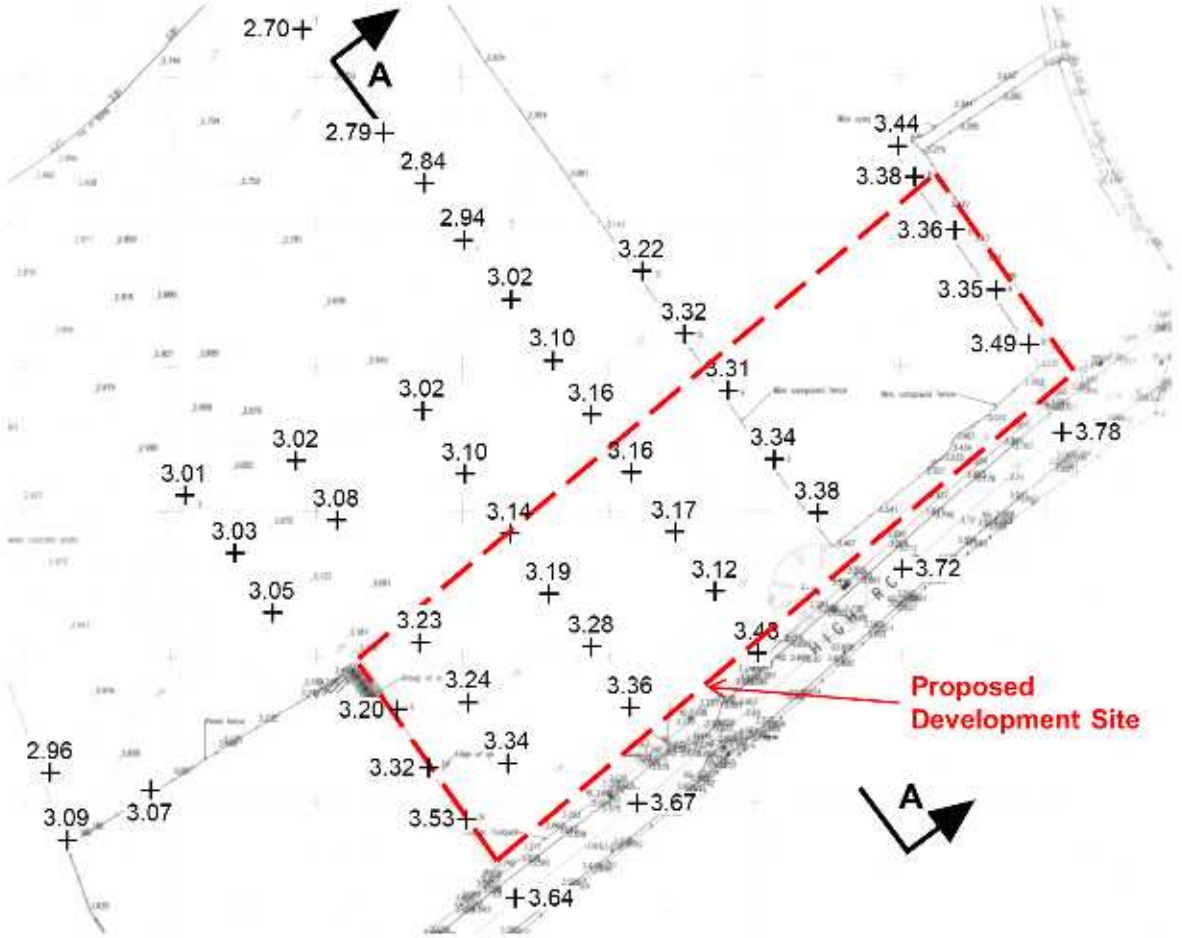
stuart.hemmings@btinternet.com

10th May 2021

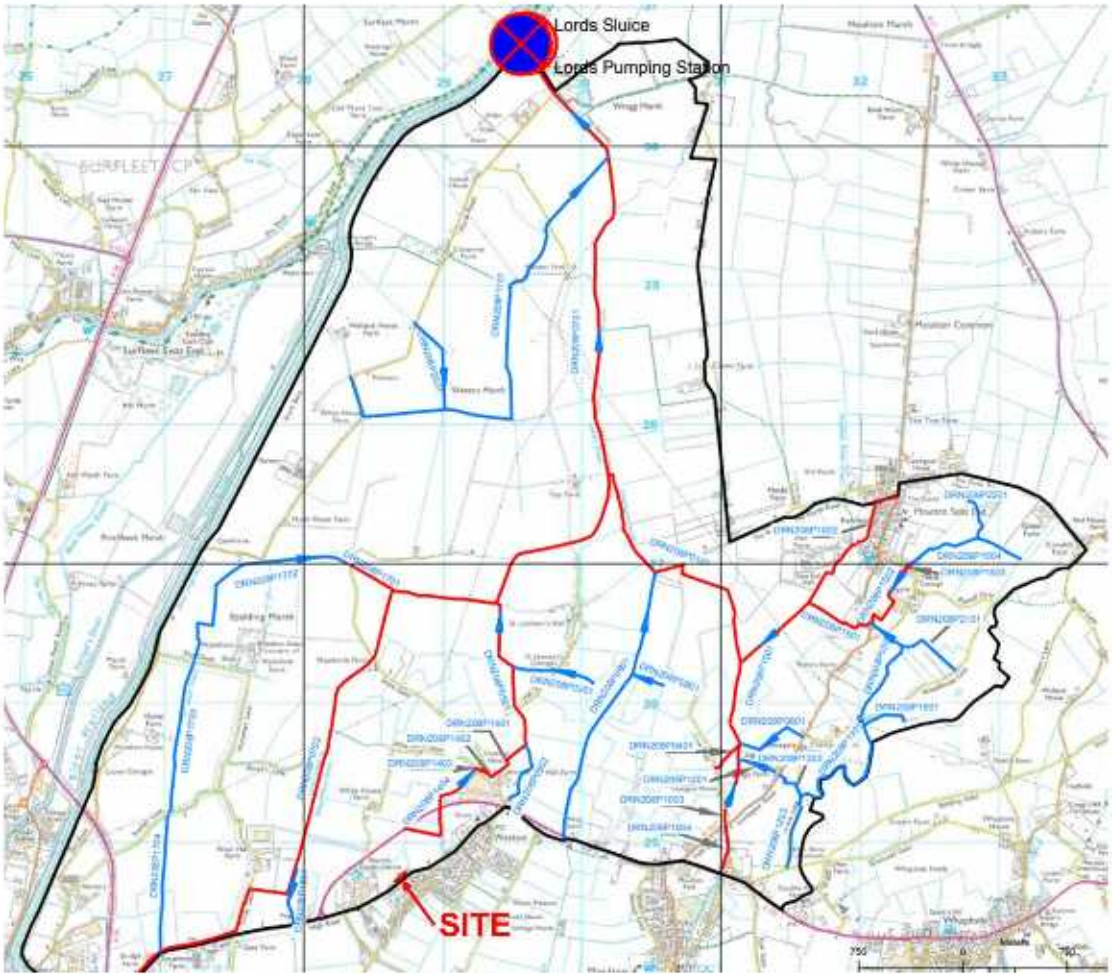
LOCATION PLAN



SITE PLAN SHOWING LAND LEVELS



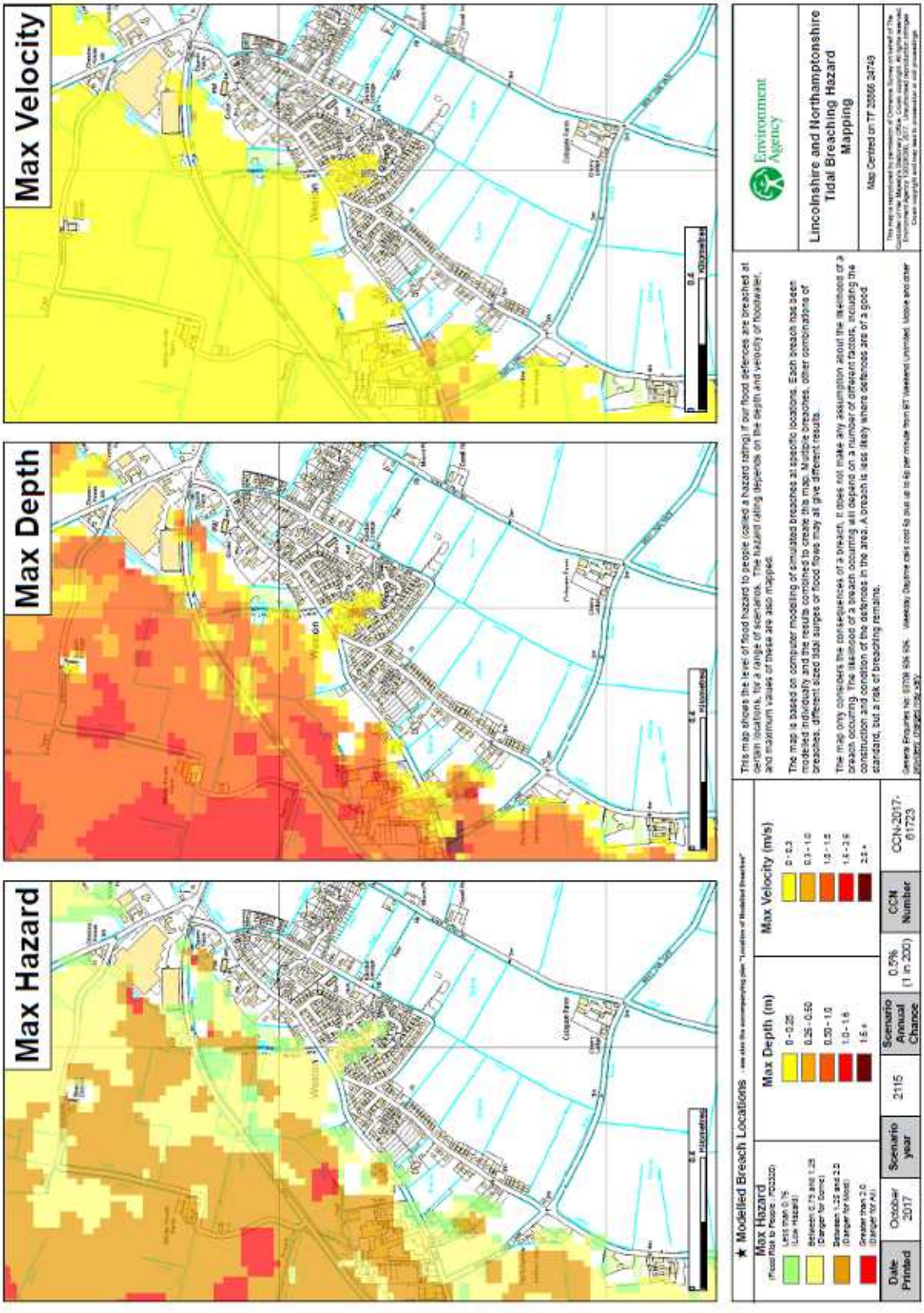
PLAN SHOWING IDB WATERCOURSES



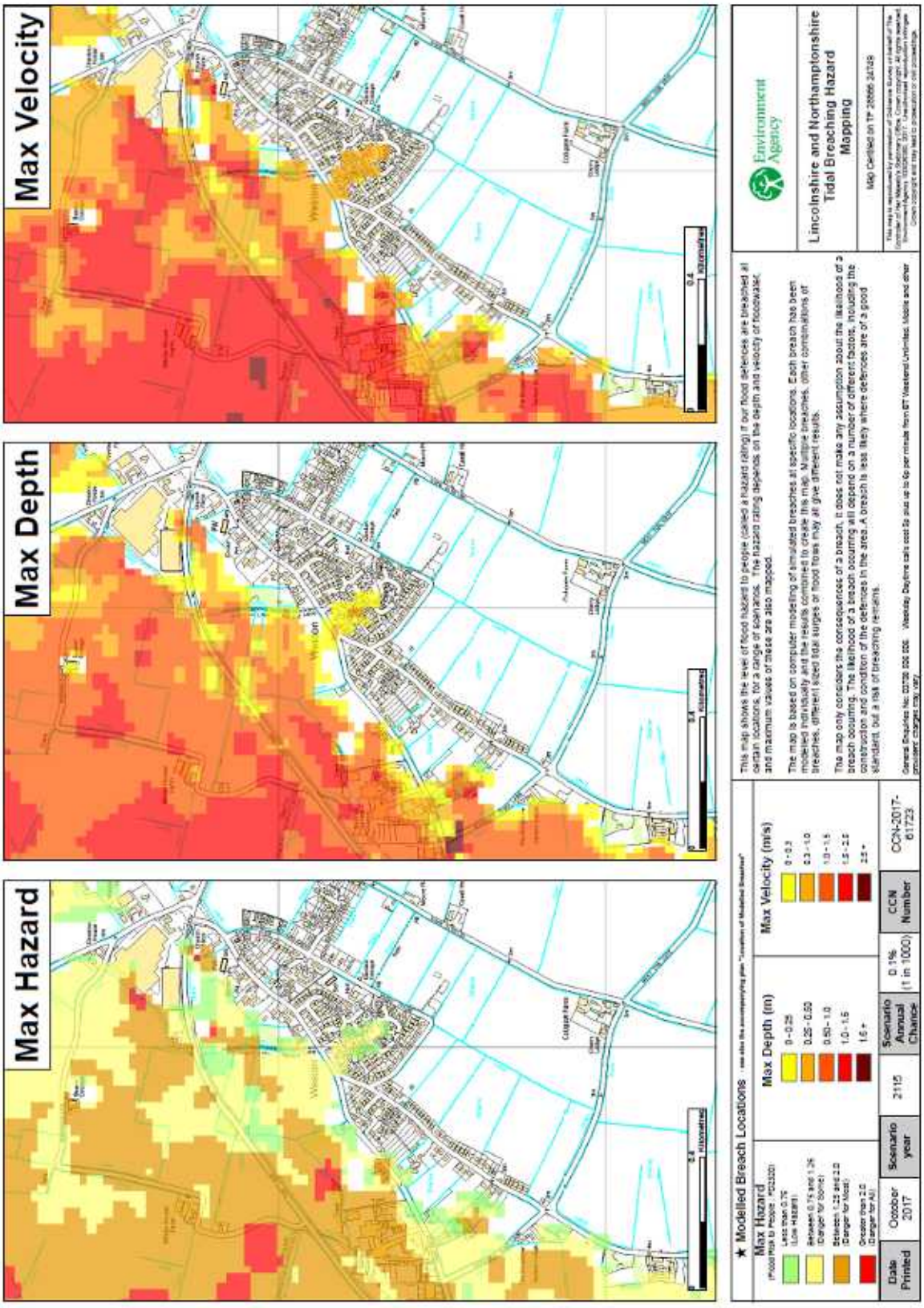
PLAN OF PROPOSED DEVELOPMENT



ENVIRONMENT AGENCY MAP SHOWING TIDAL BREACHING HAZARDS IN 1 in 200 YEAR EVENT IN 2115



ENVIRONMENT AGENCY MAP SHOWING TIDAL BREACHING HAZARDS IN 1 in 1000 YEAR EVENT IN 2115



APPENDIX A CLIMATE CHANGE

The Environment Agency has issued revised guidance on climate change and have now stated that the new predictions should be considered and incorporated into all flood risk assessments produced after 19th February 2016.

Listed below are the climate change allowances in three documents:

- South Holland SFRA
- EA guidance (2013)
- Revised EA guidance

The recommendations in each document are shown below.

2010 South Holland DC SFRA

The SHDC SFRA states that the the following allowances have been made for climate change:

4.4 Climate Change

Scenarios for the years 2055 and 2115 include for climate change contingency allowances to the amount suggested by PPS25[1]. These allowances are expressed in *Table 2*. Percentage increases are relative to the present-day.

Table 2 – Adopted Climate change contingency allowances

Parameter	Year 2055	Year 2115
Sea level rise (m)	+ 0.33	+ 1.14
Extreme wave height	+ 10%	+ 10%
Peak river flow and volume	+ 20%	+ 20%
Peak rainfall intensity	+ 20%	+30%

Where flows arise from pumping rather than natural run-off, notably in the Vernatt's Drain and for the Fenland subcatchments of the South Forty Foot Drain, peak flow rates for future eras have been taken as equal to current rates since this SFRA assumes all flood risk management measures will remain in their current state.

2013 Guidance to Planners

Guidance to planners was issued by EA in September 2013

Table 1: Recommended contingency allowances for net sea level rises (Net sea level rise (mm per year) relative to 1990)

	1990 to 2025	2025 to 2055	2055 to 2085	2085 to 2115
East of England, east midlands, London, south-east England (south of Flamborough Head)	4.0	8.5	12.0	15.0
South-west England	3.5	8.0	11.5	14.5
North-west England, north-east England (north of Flamborough Head)	2.5	7.0	10.0	13.0

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Table 2: Recommended national precautionary sensitivity ranges for peak rainfall intensity, peak river flow, offshore wind speed and wave height

Parameter	1990 to 2025	2025 to 2055	2055 to 2085	2085 to 2115
Peak rainfall intensity	+5%	+10%	+20%	+30%
Peak river flow	+10%	+20%		
Offshore wind speed	+5%		+10%	
Extreme wave height	+5%		+10%	

s been withdrawn (19

Revised 2016 EA Guidance

Table 1 peak river flow allowances by river basin district (use 1961 to 1990 baseline)

River basin district	Allowance category	Total potential change anticipated for '2020s' (2015 to 39)	Total potential change anticipated for '2050s' (2040 to 2069)	Total potential change anticipated for '2080s' (2070 to 2115)
Anglian	Upper end	25%	35%	65%
	Higher central	15%	20%	35%
	Central	10%	15%	25%

For more vulnerable development in flood zone 3(a) the higher central and upper end should be used to assess the range of allowances.

Table 2 peak rainfall intensity allowance in small and urban catchments (use 1961 to 1990 baseline)

Applies across all of England	Total potential change anticipated for 2010 to 2039	Total potential change anticipated for 2040 to 2059	Total potential change anticipated for 2060 to 2115
Upper end	10%	20%	40%
Central	5%	10%	20%

Table 3 sea level allowance for each epoch in millimetres (mm) per year with cumulative sea level rise for each epoch in brackets (use 1990 baseline)

Area of England	1990 to 2025	2026 to 2050	2051 to 2080	2081 to 2115	Cumulative rise 1990 to 2115 / metres (m)
East, east midlands, London, south east	4 (140 mm)	8.5 (212.5 mm)	12 (360 mm)	15 (525 mm)	1.24 m

Table 4 offshore wind speed and extreme wave height allowance (use 1990 baseline)

Applies around all the English coast	1990 to 2050	2051 to 2115
Offshore wind speed allowance	+5%	+10%
Offshore wind speed sensitivity test	+10%	+10%
Extreme wave height allowance	+5%	+10%
Extreme wave height sensitivity test	+10%	+10%

Effects on Predictions of Flood Risk in FRA

1) Flooding from Tidal River Welland

The FRA has identified the main source of flooding where the new climate change recommendations could affect the predictions of flood levels in 2115 at the development site is flooding from the tidal River Welland.

The contingency allowance in metres for the years 2055 and 2115 using 1990 as a baseline in the SFRA compared with the guidelines is as follows

Year	SFRA	2013 guidance	Revised 2016 guidance
2055	0.33	0.395	0.412
2115	1.14	1.205	1.24

Therefore it can be seen that the revised guidance increases the maximum allowance for sea rise in 2115 by 100mm for the maps in the SFRA and 40mm for maps issued by the Environment Agency. The SFRA maps do not predict any flooding on this site

in a 1 in 200 year event in 2115. The small increase shown above will not change this map significantly and cause any flooding on the site in this event.

2) Flooding from Coronation Channel, Barrier Bank and the IDB drainage system

As the development is in flood zone 3 and is classed as more vulnerable, the central climate change allowance, which is 35%, should firstly be considered. After considering the effects of this increase the higher central, which is 65%, should be considered to assess the effect of this.

The EA have been using an allowance of 20% for climate change over the past few years in their assessments and modelling of their systems. The SHDC SFRA also has used this figure of 20%. The increase to 35% and 65% will not significantly change the conclusion in the SFRA of what might happen if a breach occurred in the bank of the Coronation Channel. If there are additional flows along this part of the Coronation channel and River Welland it will lead to the storage systems of the Cowbit and Crowland Washes operating and additional overtopping over lower banks rather than any significant increase in levels in the river.

IDB's have been using an allowance of 20% for climate change over the past few years in their assessments and modelling of their systems. Generally IDB's are happy that their systems provide a 1 in 100 year standard to most urban areas at the present time.

South Holland IDB, and all IDB's, are aware that climate change will affect the operations of pumping stations, sluices and drainage channels. Pumping stations and sluices only have a 30 year life and will need to be refurbished or rebuilt within this timespan. It is assumed that South Holland IDB will continue to review the modelling they have already carried out and when the Board consider these refurbishments adequate arrangements will be made to incorporate the latest climate change projections in order that the Board continues to provide the same standard of service as the present day.

Therefore it is considered that the mitigation proposed for the development, with the recommendation that the floor levels should be raised to a minimum level of 3.40m ODN, or 300mm above existing ground level, is satisfactory.